

# County of Santa Clara

# City of San José



**TO:** CITY COUNCIL AND COUNTY  
BOARD OF SUPERVISORS

**FROM:** Debra Figone, City Manager  
Peter Kutras, Jr., County Executive

**SUBJECT:** ANNUAL CITY-COUNTY MEETING

**DATE:** September 15, 2008

Approved

Date

Approved

Date

## RECOMMENDATION

Acceptance of the updated City-County Compendium dated August 29, 2008, which highlights the year's accomplishments and current items of mutual interest.

## BACKGROUND

Two years ago, the City of San Jose and County of Santa Clara re-affirmed their commitment to establish a stronger, more productive relationship, focused on issues of mutual interest. In its efforts to accomplish this goal, the City and County:

- a) Identified mutual interests, programs, and projects that were important to both parties. Those items are identified and tracked through the use of an extensive Compendium, which provides the subject matter, point persons from the City and County, a synopsis of the issue, estimated completion date, the City's viewpoint and the County's viewpoint (Attachment A).
- b) Charged City and County Department Heads and their respective managers to work collaboratively on identified items of mutual interest.
- c) Implemented monthly meetings between the City Manager and County Executive,
- d) Implemented quarterly meetings between the Mayor and Board Chair, and
- e) Implemented an Annual Joint Meeting of the City Council and County Board of Supervisors.

The City Council and County Board of Supervisors last met on August 23, 2007. At that time, city and county staff provided presentations on items of most interest to the City Council and Board of Supervisors. Those items were the Former Civic Center Re-Use; Annexation and Annexed Properties; Fairgrounds Development; and the Pandemic Flu Planning.

Attached, for your approval, is a current Compendium, which lists 28 items of mutual interest.

## 2008 Compendium Summary

In August 2007, the City/County Compendium contained 49 items of mutual interest to the City Council and County Board of Supervisors. Today, the Compendium lists 28 items of mutual interest. *Over the course of one year, 21 items were removed from the compendium, representing nearly half of the items of mutual interest (42%).* These items were removed for reasons outlined below.

### Removal Due To Satisfactory Resolution

1. Legislative Guiding Principles – *City and County agreed to coordinate advocacy on legislative matters that are of common interest.*
2. SJPD and County Network Connection and Infrastructure
  - *SJPD traffic traversing County network equipment has been resolved.*
  - *New switches and fiber were installed by City staff, improving the overall network architecture and design.*
  - *The City has ordered and agreed to install an additional firewall to further segment AFIS/Mug Shot Internet traffic, thereby improving security.*
  - *The network design, support procedures, and support demarcation have been agreed upon and documented.*
3. AFIS Application Support
  - *SJPD traffic traversing County network equipment has been resolved.*
  - *New switches and fiber were installed by City staff, improving the overall network architecture and design.*
  - *The City has ordered and agreed to install an additional firewall to further segment AFIS/Mug Shot Internet traffic, thereby improving security.*
  - *The network design, support procedures, and support demarcation have been agreed upon and documented.*
  - *Support resources and costs will be addressed at the next CAL-ID RAN Board meeting.*
  - *Future resource needs and costs will be identified in the newly formed CAL-ID RAN Board Technical Focus Group as the 5-Year Project Plan is defined.*
4. Overall Justice Technology Projects Communication
  - *Both parties agree that communication across multiple jurisdictions is difficult and will jointly assist each other and this community to make ongoing improvements.*
  - *SJPD is consistently attending the Criminal Justice Information Control (CJIC) Management Users Group meetings; and is regularly communicating on the Mug Shot System status.*
  - *The newly formed CAL-ID RAN Board Technical Focus Group will also discuss establishing a more formal Technology Governance Structure to ensure all parties*

**Honorable City Council and County Board of Supervisors**

Subject: City-County Annual Meeting

September 5, 2008

*understand the flow of information, review and approval protocols and their responsibilities.*

5. Booking Fee –FY2006-07 was the last year the County could charge a jail booking fee. The City processed its full 2006-07 jail booking fee payment in June 2007.
6. Property Tax Administration Fee – SB 1096 enacted in 2004 increased the amount of property tax revenues cities receive, and permitted the County to recover more of its costs in collecting and apportioning property tax changes. No further action required.
7. Targeted Case Management/Medi-Cal Administrative Activities – The City implemented a process in which it could provide more timely documentation to meet the County's needs.
8. Periodic Reports Concerning Red-Tagged or Fire-Damaged Property – City Building agreed to provide automated reports that would calculate fire damage at or higher than \$10,000 after permit issuance.
9. Notification of Subdivisions –The County Assessor agreed to create more timely supplemental assessments that would ultimately benefit City and County tax collections.
10. Improving the Timeliness of Assessment of Commercial Aircraft at SJC– The City Director of Aviation will provide escorted access to secure areas of the Airport to facilitate exchange of information.
11. School Crossing Guards – A good example of City/County cooperation. The County contracts with the City for school crossing guards in unincorporated pockets.
12. Spay and Neuter Program – Another good example of City/County cooperation. The City and County both offer spay/neuter services. The City has provided referral information to the County for San Jose residents.
13. Grants Management/Needs Assessment – The City and County collaborated on ideas for managing grants and contracts.

**Removal Due to Completion of Item**

14. Spielbauer Case – No further action needed.
15. Golden Guardian 2007 – Event concluded successfully.
16. Reid-Hillview Airport Sound Insulation –The City and County partnered and executed an Agreement wherein the City will assist the County with a noise mitigation program.
17. Cirque du Soleil Event – Event concluded successfully.

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18. Tour of California/King of the Mountain – *Event concluded successfully.*
19. Property Assessment and Revenue for Education Funding (PARE) Bill – *2007-08 legislative sessions concluded on August 31, 2008. The bill was held in Senate Appropriations Committee Suspense File.*

**Removal Due to Resource Constraints**

20. Coyote Valley Specific Plan – The development group that was funding the preparation of the Coyote Valley Specific Plan withdrew their financial support of the effort. Following that decision, the City terminated the activities of the Task Force and has redeployed staff to other assignments. Coyote Valley remains in the City General Plan planned for 25,000 housing units and 50,000 jobs. The 2040 Envision San Jose General Plan Update Task Force will be assessing the long term land uses for Coyote Valley.

**Two similar items were combined into one.**

21. Medical Center at San Jose State University and the Former San Jose Medical Center.



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**Top Four Priorities**

1. **Former Civic Center Re-Use**

City Point Person – **Ed Shikada**, Deputy City Manager

County Point Person – **Patrick Love**, Asset and Economic Development Director

**Est. Completion Date:** 2008.

**Synopsis:** The City and County are in discussions about the potential for the County to purchase the former City Hall property (10 acres, Old City Hall, and ancillary buildings).

**City View:** This project involves the City's interest in sale/development or reuse of the former City Hall site (approximately 10 acres) and E Lot (approximately 8 acres) that is adjacent to the County Government Center. The County has an interest in developing the Richey Army Reserve Site (8.5 acres) and the parking lot at First and Hedding (8.0 acres). The City has received a draft of a historical study of the former City Hall, in which City Hall is judged to be historically significant, while the annex and the Health buildings are not. The City is proceeding with alternative development and reuse analysis of old City Hall.

To better assess the implications of the historic analysis, City staff is currently re-evaluating the costs and financing options for renovation of the former City Hall under historic building code provisions. The objective of this analysis is to determine the extent to which renovation costs can be reduced, and its affect on the financial feasibility of reoccupying the former City Hall and annex buildings by city operations, currently located in leased facilities. This analysis is expected to be presented to the City Council for policy direction in the fall 2008.

**County View:** The County remains interested in the acquisition of the former City Hall property, and the County Executive's Office is in discussions with the City Manager's Office about that subject. City Planning commissioned a historical study of the old City buildings, which concluded that the old City Hall building had historical significance. The implications of this preliminary finding are not yet known and may impact the County's interest in the property and the property's value. The County is aware of the City's current analysis of the potential re-use of the Old City Hall under historic building codes and awaits the outcome of that analysis.

The County is also developing conceptual land use options for the existing County Civic Center site. These concepts were presented to the Board of Supervisors on March 27, 2007 and to the Board of Supervisors and City Council at their joint meeting on August 23, 2007. The intended use of the Old City Hall property would be continued government uses. Since these concepts include the potential acquisition of the Army Reserve property (8 acres at Hedding and San Pedro Streets) as well as the Old City Hall property, their refinement into more definitive plans must await further discussions about the disposition of both properties.

2. **Annexation and Annexed Properties**

City Point Person – **Joe Horwedel**, Director of Planning, Building, and Code Enforcement, and **James Helmer**, Director of Transportation

County Point Persons – **Sylvia Gallegos**, Deputy County Executive, and **Michael Murdter**, Director of Roads and Airports

**Est. Completion Date:** 2011.

**Synopsis:** The City agreed to annex all of the County pockets less than 150 acres that are in the City's urban service area and make good faith efforts to annex those pockets that are greater than 150 acres. The County agreed to absorb the cost of surveying and map preparation, and make road improvements, etc.

**Background:** As part of the recent City/County Settlement Agreement, the City is required to annex, by April 15, 2011, all of the county pockets of 150 acres or less in the City's urban service area. In addition, the City agreed to make good faith efforts to annex pockets greater than 150 acres. Although not required by the Settlement Agreement, the County has agreed to absorb the cost of the preparation of maps, Assessor and Surveyor costs, as well as fund road improvements consistent with its practices countywide to promote annexation. LAFCO staff and the City also identified San Jose islands that had been included in the Urban Pockets Maps prepared by the County, but which are not eligible for the streamlined island annexation process because some portions of the parcels in the islands are located outside of the City's urban service area.

**City View:** To date, the City has annexed 32 County pockets, covering 230 acres and including approximately 700 residents. Five pockets are scheduled for annexation hearings in September and October of this year, covering approximately 420 acres and 5,000 residents. The 2009 program includes 5 pockets covering 420 acres and 8100 residents. The 2010 program includes 7 islands covering 350 acres and 2100 residents. The large pockets over 150 acres are planned for consideration in 2011.

**Road Improvements:** For County pockets less than 150 acres, the City will be assuming responsibility for 37 miles of streets. It is acknowledged that the County streets were not designed to City standards and are lacking features such as sidewalks, lighting, curbs, and drainage. It is agreed that the County is not responsible to upgrade roads to City standards, however County staff has agreed to provide an appropriate pavement maintenance treatment for roadways with a condition rating below a 70 Pavement Condition Rating (PCI). City and County staff have generally agreed to the scope of pavement maintenance work and have estimated the cost of work to be approximately \$3.3 million. One outstanding issue under discussion relates to the installation of ADA curb ramps. A letter of understanding is being prepared to document the scope and implementation plan for the work. However, County staff reports that the pavement work is subject to budget appropriation action by the Board of Supervisors. City staff recommends that the County Board affirm their funding commitment to provide warranted pavement maintenance work for County pocket streets. A source of future funds available to the County for this work include the County's allocation of State

Proposition 42 road maintenance funds estimated to be \$12 million annually starting in FY 2008-09.

Property Tax Sharing: The City is interested in initiating discussions around a tax sharing agreement for the annexation of County pockets. The current process for switching over property tax rolls leaves a lag of 7 – 18 months between the time the City begins providing services and the time the City begins to receive property tax revenue. A separate tax sharing agreement would eliminate the variation in financial impact of annexations based on the time of year that an annexation becomes effective.

Records Transfer: The City would also like to initiate discussions on the sharing of information for County pockets. The City would like to obtain the plans for infrastructure, utilities, improvements, and tracts for these areas. The City would also like to obtain building permit records for these areas. This information is vital for the City to effectively provide services and development review after the County pockets are annexed.

**County View:**

The County will work closely with the City to effect the annexation of the urban pockets. It is incumbent upon the City to determine the best way to ensure that the pockets not eligible for the streamlined annexation process, and, possibly more islands, be annexed in order to meet the provisions of the 2006 Settlement Agreement.

The County has expended over \$1.2 million since 2005 to assist cities with the costs associated with the annexation process (including Surveyor and Assessor costs, map preparation, and Board of Equalization filing fees) and to make pre-annexation road improvements for roads not meeting a Pavement Condition Index of 70.

3. [Fairgrounds Development](#)

City Point Person – **Ed Shikada**, Deputy City Manager

County Point Persons – **Pete Kutras**, County Executive, and **Patrick Love**, Asset and Economic Development Director

**Est. Completion Date:** Request for Qualifications (RFQ) phase was completed in November 2007. The Request for Proposals (RFP) phase was completed in July 2008. Public outreach and development approvals for a portion of the Fairgrounds are expected to be completed in 2010. Actual development may begin in 2010 and take several years to complete.

**Synopsis:** The County has initiated a developer RFQ/RFP process for the development of the County Fairgrounds property, based on direction from the Board on May 22, 2007. The RFQ Phase completed in November 2007. The RFP was issued on January 31, 2008. Developer proposals were submitted on April 25, 2008. Initial interviews were conducted on June 13 and 16, 2008. Final interviews with the short-listed firms will be held on July 18, 2008. The team featuring Catellus has emerged as the number one recommended developer. The County and City worked cooperatively throughout the selection process.

As property owner, the County's development criteria are the highest and best uses to achieve a long-term continuing stream of new revenues for the County through commercial development, housing, mixed-use, and continued use of part of the Fairgrounds for historical uses such as public gatherings and community festivals. The County is in the process of refining its preliminary vision for the property, after which the City public outreach and development applications processes would begin. The City will be the Lead Agency for CEQA and the County will be a Responsible Agency.

### **County View:**

On March 27, 2007, the County Executive presented to the Board some conceptual land use options for the potential future development of the Fairgrounds property. On May 22, 2007, the County Executive reported back to the Board with the elements that would be included in a subsequent developer RFQ/RFP, and the Board authorized the County Executive to initiate such a RFQ/RFP process. The process is being done in two steps: 1) an RFQ, which was completed in November 2007 and then 2) an RFP. During the RFQ phase, developers were pre-qualified according to relevant experience, financial capability, and other criteria. In the RFP phase, the pre-qualified developers are invited to submit proposals responding to specific elements of the RFP, including housing, commercial development, mixed use, and continued public use. Criteria for housing development will include the requirement that at least 30% of any affordable rental housing is affordable to persons of very low income, defined as 50% or less of Santa Clara County median income, and that at least 20% for any for-sale housing would be deed-restricted below market rate.

The RFQ was issued July 16, 2007. Developer qualification submittals were received by August 30, 2007. Evaluation of the developer qualifications was completed in November 2007. The County issued an RFP to qualified developers on January 31, 2008. The first round of developer interviews was held on June 13 and 16, 2008. Final interviews were held on July 18, 2008. The Catellus team emerged from the competition as the number one recommended developer.

The County hosted two preliminary public "open-house" style briefings at the Fairgrounds on August 13 and 21 to inform the community about the status of the project and to obtain comments. There was a public workshop regarding the development on August 26, 2008, as part of the regular Board meeting. It was emphasized that this is the very beginning of a long process during which there will be many opportunities for public input. More than 30 public speakers, mostly representing current user groups of the Fairgrounds, presented their requests for continuation of their respective activities. On September 9<sup>th</sup>, the Board is expected to consider delegating the authority to the County Executive to negotiate and execute an Exclusive Negotiating Agreement (ENA) with the Catellus team.

The selected developer will have responsibility to work with the City throughout an extensive public outreach process, obtain CEQA approval from the City, obtain all required entitlements from the City, and ultimately finance the development. The County's goals for the Fairgrounds property are to develop the property for the highest and best use and to provide the County with a continuing stream of new revenue, consistent with the criteria directed by the Board on May 22, 2007, as discussed above. The County continues to work

cooperatively with the City as this process unfolds, with the direct involvement of a Deputy City Manager and the Planning and Development Department, Building and Code Enforcement (PBCE).

**City View:** County CEO staff has maintained ongoing contact with City CMO and Planning staff (Ed Shikada and Laurel Prevetti). The CMO collaborated with the County through the developer selection/RFP process. Given opportunities and implications of potential private development of a portion of the Fairgrounds, City staff will work with the County to develop a work plan that outlines the steps and timelines for the business transaction and entitlement processes. Of particular criticality is the approach to community engagement, and how this will factor into the evaluation of development concept, fiscal impact, and environmental impact analyses. City staff will continue to work with the County on this effort and will keep the City Council apprised as the process progresses.

4. [Pandemic Flu Planning/Use of City Facilities and Staff for Public Health Emergencies](#)

City Point Persons – **Darryl Von Raesfeld**, Fire Chief, **Rob Davis**, Police Chief, and **Kimberly Shunk**, City OES Director

County Point Persons – **Marty Fenstersheib**, Public Health Officer, Kirstin Hofmann, County OES Director

**Est. Completion Date:** TBD.

**Synopsis:** Public Health is the local lead agency for Bioterrorism and Pandemic Flu planning. Public Health is working with the City to identify Medication Centers/Points of Dispensing (POD) for the purpose of providing medicine/vaccine for prophylaxis as well as to address other associated needs, such as, volunteer coordination, Disaster Service Worker status for City employees, and response to a Pandemic Flu. On August 23, 2007, at a County/City Joint Meeting, the County asked the City to consider use of the San Jose Convention Center as a potential Influenza Care Center (ICC). To date, 14 PODS (10 community centers, San José Fire Training Center and 3 County health facilities) have been identified. Three of the PODS are drive-through models, the rest are stationary. Discussions continue between County and City staff to identify ICCs and more PODs.

**County View:** Strong coordination between the Public Health Department and the City Office of Emergency Services (OES) on bioterrorism and pandemic planning and response is necessary. Public Health is responsible for developing a plan for mass prophylaxis and for determining when to activate our plans for the care of healthy people during a bioterrorism event. It is also responsible for developing a plan for medical care of pandemic victims and coordinating with cities and other partners to meet the needs of ill people and taking measures to limit the spread of disease.

The City is responsible for nominating Medication Centers (POD locations for distribution of mass prophylaxis). The City also has a role in helping to identify Influenza Care Center (ICC) locations. In addition, it is responsible for providing staffing support of PODs and ICCs. Six large facilities countywide need to be identified to serve as ICCs. In addition, it is responsible for providing

staffing support of PODs and ICCs. The City and County must work together to ensure each POD site and ICC are operationally ready. This includes strong coordination to procure supplies and equipment, identify and plan for prophylaxis of first responders including Disaster Service Workers and volunteers, and provide testing of plans and training of staff. Six large facilities countywide need to be identified to serve as ICCs. While the original number of PODs needed by the City was estimated at 45 based on modeling from software provided by the Centers for Disease Control and Prevention, this number is now being reviewed based on City capacity, geography, and different modalities now available to deliver medications including drive- thru PODs, closed PODs such as colleges or large businesses, and even use of the USPS is now being discussed in greater detail.

Other related coordination issues include logistics oversight (traffic and security), procurement of supplies, communications, volunteer coordination, Joint Information Center (JIC), exercises and drills, and the use of City Disaster Service Workers.

Citizen preparedness for disasters including Pandemic Flu is critical to an effective response to any disaster. San Jose has a strong neighborhood association structure with ties to the city. Public Health needs to work much more closely with these neighborhood groups in collaboration with the City.

The County and City have been meeting monthly since March 2008 to discuss mass prophylaxis planning. As of July 1, 2008, discussions have centered around identification of additional POD and drive-thru sites, strategies for approaching large businesses (closed PODs), and addressing the various security needs for all methods of dispensing. The County SNS Coordinator is working closely with the San Jose Police representative to address planning and equipment needs associated with one model POD site.

The County will approach the City of San Jose to begin discussions about possible ICC sites. While the Convention Center was discussed early on, there may be alternatives within the City that may fit the federal guidelines outlined by the County for alternative care sites. These include but are not limited to armories, large gymnasiums, civic sports centers, schools, hotel conference rooms, health clubs, convention centers etc. The County is committed to working with City of San Jose planners to identify optimal site(s) that meet federal guidelines for ICC sites.

On August 19, 2008, County Public Health, San Jose OES and Team San Jose met to review the Convention Center's capacity to function as an ICC. The Convention Center meets most of the ICC criteria and follow-up meetings will be held to explore opportunities to partner with area hotels to ensure full capacity to perform all ICC functions.

**City View:** Significant progress has been made on the entire range of Public Health initiatives beginning in Spring 2007. Beginning in March 2008, City and County staff have met almost monthly to plan Points of Dispensing centers. Topics are divided between initiatives to keep healthy people well and providing treatment to people who are ill.

### **Those who are Healthy**

The City and County have collaborated on three major preparedness activities: planning, exercises, and purchase of equipment and supplies.

**Planning** – In order to provide timely service to a city of almost 1,000,000 residents, San José plans to use multiple models to deliver medicine to keep healthy people well. A drive-thru model is currently the most efficient model; fixed sites will also be necessary to provide service to residents without cars and to vulnerable populations. San José has also begun to explore drive-thru models with local shopping centers. San José has identified 10 fixed sites and 2 drive-thru sites as its initial effort, with more under consideration. The addition of drive-thru sites may reduce the total number of fixed sites needed because drive-thru sites have a higher capacity. Key milestones in this year’s planning efforts include:

- ❖ San Jose OES hired a Training Specialist to assist in a revitalized planning effort.
- ❖ County Public Health has given several presentations to San Jose departments on the need for additional PODs within city limits, as well as the need to exercise and test POD operations within the next year and discuss the following:
  - Outreach to businesses to serve as self-contained PODs and commercial shopping centers to serve as drive-thru sites
  - Law enforcement needed for security and traffic control
  - Traffic concerns at all POD sites (drive-thru and fixed)
  - Business impacts on HP Pavilion, Convention Center, Municipal Stadium
- ❖ City and County staff are evaluating the feasibility of a USPS initiative to use mail carriers accompanied by uniformed police officers to dispense limited amounts of pharmaceuticals during the first 12 hours of a medical emergency.

**Exercises** - Public Health is working closely with San José to plan and then test a fixed-site POD. This activity builds on San José’s May 2007 field exercise to test its priority prophylaxis plan for first responders, which used a drive-thru model. More than 750 employees participated in this 4.5 hour exercise, which resulted in dispensing 3,200 courses of treatment for employees and their dependents. San José spent \$30,000 from a Metropolitan Medical Response System grant to provide equipment and supplies to support this 2007 event.

**Pharmaceuticals and Supplies** – San Jose has invested \$1.45 million from multiple grant sources to bolster the region’s immediate ability to respond to a natural or terrorist event until the Strategic National Stockpile (SNS) of pharmaceuticals can arrive. Specifically, San Jose:

- ❖ Spent \$700,000 of the 2004 Urban Area Security Initiative (UASI) grant to purchase pharmaceuticals and supplies to prepare for pandemic flu.
- ❖ Spent \$236,000 from the 2006 Metropolitan Medical Response System (MMRS) grant to replace outdated pharmaceuticals.
- ❖ Is spending \$200,000 from the 2007 MMRS grant to support this initiative.
- ❖ Was awarded \$320,000 by the federal government on July 25, 2008 for its 2008 MMRS grant.

**Those who are Ill**

The two primary areas under discussion are the redeployment of City employees during an influenza pandemic and the use of City facilities as influenza care centers.

**Redeployment of City Employees** – During a pandemic, San José must identify which employees would be available for redeployment to staff public health facilities. San José issued a Request for Proposal (RFP) to develop a pandemic flu plan for its departments and city staff; responses were received on July 18, 2008 and are being evaluated in August. A key deliverable from the resulting contract will be the identification of those groups of employees who would be available for redeployment. As a second step, employees must also receive appropriate training for their new roles and responsibilities.

**Use of City Facilities as Influenza Care Centers** – In order to care for people who need intravenous rehydration or oxygen, Santa Clara County Public Health proposes to set up influenza care centers. City-owned facilities may serve as expedient influenza care centers, though may not be the most desirable solution due to lack of laundry facilities and private baths. The County asked the City to consider use of the San José Convention Center as a potential influenza care center and continue to meet to discuss this potential use.

**General Government**

5. **City/County Annual Meeting and Relationship**

City Point Person – **Debra Figone**, City Manager  
County Point Person – **Pete Kutras**, County Executive

**Est. Completion Date:** Ongoing.

**Synopsis:** The City and County have agreed to conduct annual meetings of the full elected bodies. The City and County will meet jointly on September 15, 2008 from 2 to 5 pm.

**City and County View:** The City, Agency, and County have committed to moving forward in building a stronger relationship. This is accomplished through coordination on key issues and regular meetings held between staff and elected officials of both organizations as demonstrated by:

- a) Monthly meetings between the City Manager and County Executive,
- b) Quarterly meetings between the Mayor and Board Chair, and
- c) Annual Joint Meeting of the City Council and County Board of Supervisors.

As a result of these meetings, a list of City-County Issues has been tracked in this Compendium.

6. **Coordinated Efforts Concerning Workforce Development**

City Point Person – **Mark Danaj**, Director of Human Resources

County Point Person – **Luke Leung**, Deputy County Executive, Employee Services Agency

**Est. Completion Date:** Ongoing.

**Synopsis:** There are opportunities for the City and County to collaborate on fostering the development of the next generation of City and County employees.

**County View:** The City and County share a common concern related to workforce development in light of the expected wave of retirements in critical areas, such as, planning, law enforcement, emergency dispatch, public works, and parks and recreation, etc. Instead of the agencies chasing the few qualified applicants, the agencies should share information and resources to widen the eligible pool of public service employees.

**City View:** The City is actively partnering with other local jurisdictions through the Cal-ICMA Two-County Preparing the Next Generation team, local colleges and universities (e.g. internships), and related groups such as Work2Future and Junior Achievement Silicon Valley (e.g. annual Job Shadow Day), to cultivate a public sector pipeline of talent. Due to the accelerating number of retirements, San José is currently developing a succession planning strategy to meet the needs of the City’s diverse customers and workforce, i.e., which facilitates the professional development of current staff, the attraction and retention of new staff, and the continuity and creative delivery of top-notch City services.

7. **Tax Increment Pass-Through Payments**

City Point Person – **Harry Mavrogenes**, Executive Director, Redevelopment Agency

County Point Person – **John Guthrie**, Director of Finance

**Est. Completion Date:** Ongoing.

**Synopsis:** The County wants its share of tax-increment pass-through revenue sooner than may be required by the Amended and Restated Agreement between the Agency and the County dated 5/22/01(the "Agreement"). The County receives payments after the Agency's auditor has completed the fiscal year audit. According to the Agreement, the County pass-through is subordinated to all Agency loans, bonds, or other indebtedness, etc., and that the Agency needs audited financial statements to ensure that all debt obligations are satisfied. In response, the County proposes that the RDA retain a nominal (5%) amount pending audited statements, and remit the remaining amount to the County.

**County View:** The County urges the Redevelopment Agency (RDA) to pay for its share of the tax increment pass-through revenues on a timely basis. These payments are sometimes unreasonably delayed for almost a year after their due date. With the South Rincon Project, for example, the County invoices the RDA twice a year (April and December) for its share of the pass-through tax increment for a fiscal year. The invoice is based on current information

and is subject to a true-up adjustment in August. The payment is due within 30 days. The FY06 payment was received on November 26, 2006; about 11 months after the first invoice. Payments for FY04 and 05 were also similarly delayed.

For the Merged Area Projects, the agreement requires the RDA to make pass-through payments to the County within 30 days of receiving sufficient incremental taxes to make such payments. Our apportionment records indicate that the RDA generally receives a sufficient amount of tax increments by January, and the County times its billing accordingly. However, the County does not receive any payment until the last quarter (November or December) in the calendar year, about five or six months after the fiscal year end. To address the concerns raised by the City, the County proposes that the RDA retain a nominal (5%) amount pending audited statements, and remit the remaining amount to the County.

On December 10, 2007, the County billed the SJRDA for the FY08 estimated pass-through for both the South Rincon and Merged Area. The bill was sent to the City via an email attachment. The bill had two parts – merged area and the South Rincon. The estimated bill is adjusted to actual in July each year. The combined bill was for \$17,692.865 with the following breakdown:

South Rincon:

First Installment: due January 10, 2008	\$	2,693,562
Second Installment: due May 10, 2008	\$	2,693,562
Merged Area (Due 01/10/08)	\$	<u>12,295,741</u>
	\$	<u>17,692,865</u>

**On April 4, 2008**, the County sent the SJRDA a revised updated bill, based on most current information as follows:

Total Pass-through amount billed to SJRDA	\$18,030,675
Less: South Rincon – <i>First Installment, received from SJ in Feb 2008</i>	< 2,693,562 >
Pass-through amount due from SJRDA	<u>\$15,337,113</u>

**Breakdown of amount due:**

<b>South Rincon – Second Installment, due May 10, 2008</b>	<b>\$ 2,703,828</b>
<b>Merged Area (due immediately)</b>	<b><u>12,633,285</u></b>
<b>Total amount due (as of April 4, 2008)</b>	<b><u>\$15,337,113</u></b>

Due Dates:

- South Rincon: First installment of \$2.7 million was due January 10, 2008. The City paid \$2.7 million in February 2008. Second installment of \$2.7 million is due by May 10, 2008.
- Merged Area: \$12.6 million; per agreement this amount is due within 30 days after the Agency has received sufficient tax increment to make the payment. **To date, the County has remitted \$118.4 million to the SJ RDA.**

The City has acknowledged receipt of bills. The County has had lengthy discussions with the SJRDA (CFO) on this matter. The CFO states that they are obligated to make all other debt payments before they can determine if they have sufficient money left to pay the County.

The CFO stated the only way for the City to make sure that they have sufficient funds to pay the County is to wait for their audit to be completed. The County does not concur.

**City View:** Tax increment is pledged to pay all debt service in each fiscal year, as confirmed in the year-end audit. Section B of the Agreement states that the County Pass-Through is subordinated to all Agency's loans, bond or other indebtedness, and any pledge of or lien on the merged area tax increment. After the audit is completed, normally in November, and once the Agency meets all its obligations, the County Pass-through is paid.

## Homeland Security and Emergency Preparedness

### 8. Homeland Security (SUASI)

City Point Person – **Kimberly Shunk**, City OES Director

County Point Person – **Kirstin Hofmann**, County OES Director

**Est. Completion Date:** N/A.

**Synopsis:** The Super Urban Area Security Initiative (SUASI) is comprised of the 10 counties and 3 large cities that ring the San Francisco Bay, and is one of 35 throughout the nation. It receives Homeland Security grants to improve regional security capabilities. Initiatives were funded in 2006 that are consistent with the National Preparedness Goal, which include providing mass care and improving interoperable communications. Assessment is taking place concerning our capabilities in each of the twelve initiatives. The assessments will create a baseline to build on. The analysis will also identify gaps and specific needs within the initiatives that will be prioritized and addressed with current and future funds.

**City View: SUASI 2006-2008:** The Super Urban Area Security Initiative (SUASI) is comprised of the 3 large cities and 10 counties that ring the San Francisco Bay. Governance has been formally established through a Memorandum of Understanding (MOU). The City and County of San Francisco is the fiscal agent. The grant is managed through a three-tier organization, which is facilitated by a day-to-day Management Team. Twelve working groups, each focusing on a major discipline, meet monthly to identify projects. Membership in a working group is voluntary and is open to a broad range of jurisdictions and organizations. Recommendations from the working groups are then forwarded to the Advisory Committee, which vets the proposals and recommends allocation of funds; this group also makes policy recommendations. Membership in the Advisory Committee consists of the emergency managers from the 3 core cities and 10 counties.

**Status:** In FY 2006, the region was awarded \$28 million; in FY 2007, the amount increased to \$34 million; and in FY 2008, the amount again increased to \$37 million. The Governor's Office of Homeland Security exercised its option to retain 20% of the award in all 3 years, reducing the amount the region received in FY 2006 to \$22 million, in FY 2007 to \$27 million, and in FY 2008 to \$30 million. Over the course of the last several months, the SUASI Approval Authority has become responsible for 2 additional grants. These are the Regional Catastrophic Planning Grant Program (RCPGP) which totals about \$15 million and requires a 25% match,

and the Public Safety Interoperable Communications (PSIC) grant program which totals \$6 million, with additional funds being competitively awarded at a later date.

**UASI 2004 & 2005:** San José/Santa Clara County met the 2004 and 2005 UASI grant deadlines with all of the money spent. On 1/24/08, San Jose sent a formal grant closeout letter to the Governor's Office of Homeland Security (OHS) for both the 2004 and 2005 UASI grants. Although the grants have been completed, the UASI Working Group continues to meet on a quarterly basis in order to receive updates on SUASI activities and discuss strategies for South Bay projects.

**County View:** The Bay Area SUASI is a Federal Department of Homeland Security grant that provides resources for the unique equipment, training, planning, and exercise needs of 35 selected national high-threat urban areas. The Bay Area SUASI is one of 35 national urban areas and one of five identified in California.

The Bay Area SUASI concept is designed to build greater regional capabilities across a larger geographical area. Super urban areas receive funding based on evaluated risk and need. This is accomplished through the submission of regional investment justifications that address specific needs to meet the target capabilities outlined in the National Preparedness Goal.

Twelve initiatives have been funded in 2006 that are consistent with National Preparedness Goal. They are:

- ❖ Expand Regional Cooperation
- ❖ Training and Exercise
- ❖ Chemical, Biological, Radiological, Nuclear, Explosive Detection and Response
- ❖ Medical Surge
- ❖ Infrastructure Protection
- ❖ Mass Prophylaxis
- ❖ Interoperable Communications
- ❖ Information Sharing and Collaboration
- ❖ Public Information and Warning
- ❖ Mass Care
- ❖ Citizen Preparedness and Participation
- ❖ Emergency Management

A major goal of the 2006 SUASI plan is to conduct a detailed assessment of Bay Area capabilities as they relate to each of the twelve initiatives. The assessments will be analyzed to identify a baseline in which to build on. The analysis will also identify gaps and specific needs within the eleven initiatives that will be prioritized and addressed with current or future funds.

**Status:** The County Board of Supervisors approved the 2007 SUASI governance MOU. The contracts for work efforts associated with many of the working groups have also been approved and work has begun. Most of the assessments will be completed by March 2008. Many County and City departments/agencies are participating on the various working groups to assure that the products are compatible with our local disaster plans and emergency

management needs. The SUASI “Fiscal Year 2007 Grant Year MOU” is currently in draft form and will be finalized by mid-August 2008. The 2008 Homeland Security SUASI grant award announcement will be available on July 31, 2008.

9. [Mutual Aid Plan](#)

City Point Person – **Darryl Von Raesfeld**, Fire Chief

County Point Persons – **Derek Witmer**, Battalion Chief, South Santa Clara County Fire District, and **Ken Waldvogel**, Chief of Central Fire

**Est. Completion Date:** TBD.

**Synopsis:** The fire departments of the county have a Mutual Aid Plan. The most recent revision to the plan permits jurisdictions to provide *station coverage* for fire departments that have committed resources to an emergency. Continued growth in the southern portions of the county has significantly increased the number of mutual aid requests for San Jose resources. SJFD intends to re-negotiate the number of requests or create a fee-for-service arrangement. Both options will be discussed with the South Santa Clara County Fire District. The SSCCFD welcomes the conversation.

**City View:** The county fire departments have a Mutual Aid Plan. This cooperative agreement is reviewed and modified by the County Fire Chiefs on an annual basis. By most accounts, the current plan is working. The most recent revision to the plan permits jurisdictions to provide station coverage for fire departments that have committed resources to an emergency. This is in contrast to the Santana Row Fire in 2002, when jurisdictions could only respond to the actual emergency, which slowed response. The plan, however, is in need of additional revisions. Continued growth in the southern portions of the county (i.e., Morgan Hill, San Martin, etc.) has significantly increased the number of mutual aid requests for San Jose resources (e.g., Engine 27, Truck 13/18, Water Tender 13, etc.) to respond to structure fires. The volume of requests in 2006 is significantly greater than forecasted when the agreement between South Santa Clara County Fire District and the City was adopted by the Council. The increase in requests has created an inequity of resource requests between the City and South County. Potential remedies include reopening the existing Auto and Mutual Aid Agreement to restrict the number of resources and requests or creating a fee-for-service arrangement to compensate the City for the provision of its resources. Both of these options will require discussions between the City and the South Santa Clara County Fire Protection Board.

The Department intends to initiate a dialog with Cal Fire regarding mutual aid responses into South Santa Clara County. While staff has begun the development of a body of work to define the number, type, and costs associated with these responses, higher priority Department issues have required the reassignment of staff. As staff resources become more available with the completion of several critical projects, Fire Administration intends to work through the County Fire Chiefs’ Association to resolve the current situation.

**County View:** The Board of Supervisors is the governing body for the South Santa Clara County Fire Protection District (SSCCFPD). It values its mutual aid agreements and realizes that in today's environment of increasing growth, fire departments must depend upon each other to provide the level of protection expected by our residents.

SSCCFPD recognizes that agreements need to be updated periodically and it welcomes the opportunity to meet with the City to discuss equitable options that will allow the continued sharing of resources.

## Public Safety

### 10. Fire Protection in Underserved Areas

City Point Person – **Darryl Von Raesfeld**, Fire Chief

County Point Person – **Ken Waldvogel**, Fire Chief

**Est. Completion Date:** TBD.

**Synopsis:** A LAFCO report identified "underserved areas" of the county that do not fall within the jurisdiction of any fire district. The County is interested in obtaining written commitments from existing fire districts to serve these areas when they fall within a jurisdiction's "sphere of influence." All jurisdictions reported they would continue to provide services in accordance with existing mutual aid agreements, but for SJFD, there are significant issues related to service level expectations and its capacity to provide service to these areas. This issue can be addressed by either adopting a recommendation found within the LAFCO report or by adopting an alternative approach that would enable existing jurisdictions to provide contractual services to these areas.

**City View:** The issue of fire protection for unincorporated county areas not falling in an established fire district remains unresolved. These areas have been defined in a LAFCO report as "underserved areas" of Santa Clara County. The County Board of Supervisors is interested in obtaining written commitments from existing cities and fire districts to serve these areas, when they fall within a particular jurisdiction's "sphere of influence." This issue was first briefly discussed in 2002 with County Supervisor Don Gage without resolution. County Counsel has requested information on the level of service that has historically been provided and the willingness and level of service departments would continue to provide to these areas. San Jose's sphere of influence is estimated to include approximately 50,000 acres (79 sq. miles) of "underserved area." There are significant issues, such as service level expectations, as well as SJFD's capacity to provide service to these areas that must be resolved. The Fire Department believes recommendations found within the LAFCO report provide an appropriate starting point to resolve this issue and serve the City's interest of being a good neighbor without compromising local service levels.

At the April 4, 2007 County Fire Chiefs' meeting, Ken Waldvogel, Chief Engineer (a.k.a. Fire Chief) of the Santa Clara County Fire Department reported that all letters requesting written clarification regarding willingness of existing jurisdiction to serve "underserved

areas” of the County had been received. In each case, queried jurisdictions reported they would continue to provide services in accordance with existing mutual aid agreements. However, deterioration of the fiscal environment and growing service demand continually challenge the ability of the Fire Department to extend service delivery beyond contractual obligations. The Fire Department believes the County Board of Supervisors must address this issue by either adopting a recommendation found within the LAFCO report or by adopting an alternative approach that would enable existing jurisdictions to provide contractual services to these areas.

While SJFD commends the Central Fire District for its leadership in this effort, the absence of formal protection districts in underserved areas of the county does not permit the development of formal agreements. The SJFD’s response to earlier County inquiries regarding the Department’s willingness to continue to respond addressed *existing* mutual-aid agreements. The City Attorney’s response was clear on this issue stating “...new agreement concerning service outside the City’s municipal boundaries would, of course, be subject to the approval of the San Jose City Council.” The SJFD looks forward to the opportunity to create such agreements in the spirit of mutual cooperation.

**County View:** The “Countywide Fire Protection Service Review” report by the Local Agency Formation Commission (LAFCO), which was adopted on April 7, 2004, identified issues with the fire services delivery system in areas outside of organized fire protection jurisdictions. The LAFCO report identified four alternatives with respect to underserved areas of Santa Clara County. In addition, the Board of Supervisors’ management auditor conducted an extensive analysis of the Central Fire District in 2005/2006. The final audit report also identified the existence of county residents without a designated Fire Protection Agency. The audit team recommended consideration of a governmental reorganization to resolve the existing deficit in fire protection, planning, and services within the county, and two recommendations were presented in the audit report.

In June 2006, Central Fire staff presented a progress report to a Board committee on the management audit recommendations and included a presentation concerning the “Underserved Area Fire Protection Work Plan.” Several initial tasks were presented including the assessment of each city fire department and fire district's capability and willingness to continue response into underserved areas. Several of those tasks have been completed. In September 2006, Central Fire provided the County Board of Supervisors a six-month status report. Central Fire's role as a dependent fire district under the Board of Supervisors makes its response into the underserved similar to that of its municipal neighbors. Central Fire also desires reasonable resolution to the problem and is working with County staff in making progress to that end. Central Fire’s Chief will continue to maintain monthly reporting to the fire chiefs within the county on the progress toward resolving this issue.

Central Fire is looking at annexation of parcels currently in underserved areas within the District's sphere of influence at the start of FY2008/09. While this process does not present a complete solution to the City's position, there is a small section in the Los Gatos area that incorporates a San Jose FD response into underserved. Annexation of this area into CFD (County Fire) will place the parcels within response perimeters of the County Mutual Aid Plan.

11. **Domestic Violence**

City Point Persons – **Rob Davis**, Police Chief, and **Eve Castellanos**, Domestic Violence Coordinator

County Point Person – **Norma Doctor Sparks**, Director, Department of Family and Children's Services, Social Services Agency

**Est. Completion Date:** Ongoing.

**Synopsis:** The Greenbook Project arranged for a "safety audit," which identified ways that agencies could better protect families. The County is interested in discussing improving the use of Emergency Protection Restraining Orders, enhancing the Joint Response Protocols, and revising the Domestic Violence Protocols. The City shares an interest in making improvements in these areas.

**County View:** The Greenbook Project coordinated polices and services to better serve families experiencing domestic violence and child abuse. In 2006, the Project arranged for a Safety Audit that focused on how government agencies and service providers could most effectively protect and assist these families. It would be constructive to discuss some of the following findings and audit recommendations with the City.

1. Emergency Protection Restraining Orders (EPROs) are perhaps not being issued by police officers as often as necessary to protect children from batterers. Based on this Safety Audit, the County would like to explore if EPROs are being fully utilized, and issues, such as:
  - ❖ Unintended consequences of EPROs.
  - ❖ The reasons why some victims do not want or support the issuance of an EPRO.
  - ❖ Resource issues that may make it difficult for the police officer to issue an EPRO.
  - ❖ The parameters that guide police officers regarding issuance of EPROS.
  - ❖ Training needs of police officers regarding their obligations to issue EPROS.
  - ❖ Alternatives for cases where Law Enforcement wants to issue an EPRO and the victim refuses.
  
2. The safety audit recommended that the Enhanced Joint Response protocols be evaluated and revised, if necessary, to include information about working with children when domestic violence is present.

3. The language spoken by the family seems to impact the early assessments and services identified for families experiencing domestic violence. The audit recommends:
  - ❖ Revise the Domestic Violence Protocol for Law Enforcement to advise officers that children should never be used as interpreters at the scene when interviewing victims or perpetrators. The protocol should also advise against using other family members and neighbors to interpret, as information given to the officer in these situations can be manipulated and unreliable.
  - ❖ Offer support and resources to expand the Domestic Violence Advocacy Consortium's Language Bank to serve broader needs.
  - ❖ Identify difficulties using "over the phone" or language lines for interpretation services. Provide training to improve officers' ability to utilize this service and research other models of interpretation services provided in other communities.
  - ❖ Certified professional interpreters need training on domestic violence.

**City View:** The City is interested in working with the County to sustain practices that were implemented as a part of the Greenbook Project, as well as exploring practices that should be implemented as identified in the Safety Audit that was released in 2006. Some of the areas that we are currently exploring in order to ensure batterer accountability and safe interventions, include the following:

1. EPROs Sought on Behalf of Children: Training on utilizing EPROs to protect minor children has been a focus of annual department-wide training since 2005. We will continue to develop and implement further training on this topic; however department members will be directed to appropriately pursue this avenue of redress whenever the safety of the child is in question. In cases where the adult victim's wishes are contrary to the best interests of the child, an EPRO will be sought and DFCS will be notified to explore additional action.
2. The Greenbook Safety Audit Recommendations: The San Jose Police Department and the Department of Family and Children's Services have collaborated to revise the protocols for assisting children during a domestic violence incident and are tracking the frequency of these incidents. In July 2008, the City agreed to participate in another related County initiated Safety Audit that will examine how systems, including intervention by local law enforcement, supports and responds to victims of domestic violence. This audit is expected to be complete by December 2008.
3. Banning Officers from Using Children as Translators: While this practice should be considered as a last resort, using a child from the family to translate at the scene is an option that must remain available. Since September 2005 and every year subsequently, that subject has been addressed during the Department's annual mandated training. Officers are trained to avoid, if they can, using the children as translators. Recently, the Family/Domestic Violence Advisory Board agreed to work with the Police/ Victim Committee of the Santa Clara County Domestic Violence Council to identify best practices and strategies that can be offered to police officers to provide translation alternatives when responding to incidents involving domestic violence.

12. [Services to Juvenile Offenders](#)

City Point Person – **Rob Davis**, Chief of Police, and **Angel Rios**, Deputy Director of Parks, Recreation and Neighborhood Services

County Point Person – **Sheila Mitchell**, Chief Probation Officer

**Est. Completion Date:** Ongoing.

**Synopsis:** The County believes that Juvenile Detention Reform is an effective rehabilitation strategy that is aligned with the goals of the Mayor’s Gang Prevention Task Force. The City is committed to strengthening its partnership with the County, particularly in the area of detention reform.

**County View:** In the Mayor's Gang Prevention Task Force (MGPTF) Strategic Plan, Goal 5 states:

The long-range goal of the MGPTF Technical Team is to create a seamless intervention-based service delivery system, one that establishes a single point of contact so that families and providers can easily access services, resources, and information. The MGPTF Technical Team will align and coordinate its Intervention Strategic Work Plan with other similar plans and initiatives in order to gain local, state, and national support, ensuring that San José youth remain safe and can maximize their fullest potential.

**Objectives:**

1. Identify local, state, and national initiatives that support intervention-based programs and formalize linkages with them. Example: **The County of Santa Clara’s Juvenile Detention Reform (JDR) Initiative**, United Way’s Greater San José Alternative Education Collaborative, Strong Neighborhoods Initiative, School City Collaborative, Workforce Investment Act, the State of California’s Office of the Attorney General, Family/Domestic Violence Advisory Board, and the National League of Cities Disconnected Youth Initiative.

The County’s JDR effort speaks to more effectively rehabilitating youth and has six key goals, which are in alignment with the Mayor’s Gang Prevention Task Force:

- ❖ Use data to determine where there are opportunities to reduce the unnecessary and inappropriate detention of youth.
- ❖ Reduce disproportionate minority confinement.
- ❖ Reduce unnecessary delay in case processing.
- ❖ Reduce unnecessary and inappropriate detention of youth.
- ❖ Control the Juvenile Hall “front gate” by developing and implementing effective admissions policies and practices.

**Inter-agency Collaboration:** This year, the City was able to secure an additional \$1 million dollars in one-time funding to support the work of the Mayor's Gang Prevention Task Force. The County has also identified additional funding resources through the Juvenile Justice Crime Prevention Act (JJCPA) state grant to support the work of our Juvenile Detention Reform initiative.

The County and City have been meeting to enhance prevention interventions and to provide targeted services for our at-risk youth. Through this inter-agency collaboration, the City and County are looking into establishing a transition center/community responsibility council that will provide immediate sanctions for youth who have been cited by law enforcement and subsequently released. The goal of the transition center/community responsibility council is to link youth with much needed services, provide immediate accountability and to prevent minors from further penetration into the juvenile justice system.

The County has also collaborated with the City in its Graffiti Abatement Program. The County recently participated in the Anti-Graffiti Program's Community Volunteer Week, with the goal of encouraging residents to combat the recent rise in graffiti by taking an active role in cleaning up their neighborhoods. In addition, the County through its agreement with the City provides youth committed to the alternative sentencing program to do graffiti cleanup on weekend.

**Juvenile Detention Reform Update:** On June 3, 2008, the Santa Clara County Board of Supervisors adopted a Resolution establishing the Juvenile Justice Systems Collaborative (JJSC), which creates a new community council to continue connecting system partners as they work together in the best interest of the minors in the local juvenile justice system.

The new Community Council encompasses a different organizational structure that will continue the Juvenile Detention Reform efforts now underway. Two working groups will seek prevention and reduction of the unnecessary detention of minors. The first group will focus on early intervention and programs that serve the youth in the County. The second one will involve improving system processes for minors' cases in court.

Established in 2002, the County's Juvenile Detention Reform teams have made much progress in the past six years. The work groups have successfully implemented countywide the Police Booking Protocol and created the Detention Risk Assessment Instrument (Detention RAI).

These changes have decreased in the total number of referrals to Juvenile Hall and the detention of the youth referred. Juvenile Hall referrals are down from 4151 in FY03 to 2741 in FY07 – a 34 percent reduction. Juvenile Hall detentions are also down from 3024 in FY03 to 2534 in FY07 – a 16 percent reduction in the number of minors detained.

Juvenile Detention Reform also identified other efforts that may help reduce the disproportionate representation of minorities detained within the juvenile justice system. The Community Release (CRP) and Electronic Monitoring Programs (EMP) and the Alternative Placement Academy (APA) were among the earliest alternatives to detention (ATD), implemented before JDR began, and the most recent alternative, the Evening Reporting Center (ERC), opened its doors in September 2006.

Specific goals set by JDR were to use data to determine where there are opportunities to reduce the unnecessary and inappropriate detention of youth; Create and use alternatives to detention; Reduce disproportionate minority confinement; Reduce unnecessary delay in case processing; Reduce unnecessary and inappropriate detention of youth; Control the Juvenile Hall “front gate” by developing and implementing effective admissions policies and practices; Improve conditions of confinement; Engage impacted parents and youth; Develop ombudsman type services for juvenile justice system (later dropped as a goal); Conduct public forums to better understand community concerns; Help inform the JDR planning and implementation process; and Improve community understanding of the juvenile justice system

Many other goals have been achieved over the course of JDR. The Enhanced Ranch Program and the Life Skills Unit have directly impacted the conditions of confinement of youth and are another example of the process changes established by this initiative.

**City View:** The San Jose Police Department recognizes the need for prevention and intervention services in the struggle to reduce juvenile delinquency. An Inter-Agency Sub-committee of the Mayor’s Gang Prevention Task Force has been meeting on developing and implementing community justice models including the development of Community Responsibility Council (CRC) and a Transition Center aimed at redirecting low-level offenders through:

- Providing a more timely response to youth that are cited and released
- Partnering with community members in community justice
- Filling a gap within intervention services for low-level youth offenders

City and County staff are working on the following and will convene in August to:

- Develop new Service Delivery Model including target population
- Current City/County inventory of funded services

**TABS (Truancy Abatement Burglary Suppression):** This program began during the 1981-82 school year and has evolved into the San Jose Police Department’s operation of two truancy centers designed to keep students in school and out of trouble.

**Challenges and Choices:** The C2 program is a violence awareness program addressing youth violence by helping students develop important life skills; including understanding anger and the ability to make the right choices. C2 is a curriculum presented to third, fifth, and seventh graders.

**SAVE (Safe Alternatives Violence Education):** S.A.V.E. is a six-hour program that discusses the issues relating to weapons and violence and offers classes which allows participants to share their perception about the risks and realities of weapon possession. This program is available by referral to middle and high school students throughout Santa Clara County who are found in possession of a weapon.

**Child Safety:** Child Safety Presentation focuses on the hazards children face while at home, school and play. Some of the topics covered are: Latch key kids, pedestrian safety, bike safety, stranger danger, good touch/bad touch, and kids home alone.

**Drug Awareness:** Gives participants information on drug definitions, as well as possible symptoms, paraphernalia and consequences. If group size permits, participants are encouraged to share problems, concerns and discuss possible solutions.

**Junior Crime Busters:** School presentations conducted by uniformed officers that discuss basic child safety issues including pedestrian safety, bicycle/skateboard safety and 9-1-1.

**PAL:** The San Jose Police Activities League (PAL) was founded in 1967. PAL programs offers amateur athletic and non-athletic programs to offer opportunities to youth for constructive and satisfying use of leisure time and to provide an opportunity for youth and law enforcement personnel to develop a mutually satisfying non-adversarial relationship.

**School Safety Liaison Unit:** As a part of its commitment to school safety, the School Safety Liaison Unit, along with Community Coordinators from the Parks, Recreation and Neighborhood Services trains and conducts drills that assist schools in responding to critical situations that occur on/or near their campus. Additionally, the School Safety Liaison Unit assists school districts throughout the city in dealing with truancy problems, by attending meetings with administrators, students and parents. In some cases officers make home visits. As a last resort, habitual truants may be cited and go through the court process. The key to the School Safety Liaison Unit is establishing and maintaining a good working relationship with school administrators.

## Health and Human Services

### 13. Dental Health

City Point Person – **John Stufflebean**, Director of Environmental Services

County Point Person – **Marty Fenstersheib**, Public Health Officer

**Est. Completion Date:** TBD.

**Synopsis:** Not all of San Jose’s water is fluoridated. The Public Health Officer is interested in achieving full fluoridation because of its tremendous dental health, and, ultimately, overall physical health benefits. The City has expressed interest in working with the County, the water district, and water retailers to accomplish this goal.

**County View:** San Jose is the largest city in the United States whose water is not entirely fluoridated. Numerous studies have shown that dental health is critical to the overall health and well-being of children. Children who have poor dentition have difficulty thriving and learning, and are at increased risks for other infections. Poor and disadvantaged children are at the greatest risk. Water fluoridation has been shown to be the most cost beneficial means of ensuring that kids have the best chance for a healthy start toward good dental care.

State statute requires that the city be fluoridated, but only if adequate funding is available. Initial discussions with San Jose Water Company and Santa Clara Valley Water District have been productive. There appears to be support, but some technological barriers will need to be overcome. The Health Officer would like to begin working with the City of San Jose toward achieving citywide fluoridation. Other cities in the county that have fluoridated water started the process by putting the issue on the ballot before moving forward.

**City View:** The City of San Jose's Municipal Water System (SJMWS) is one of three water retailers in San Jose along with San Jose Water Company (SJWC) and Great Oaks Water Company (GOWC). The SJMWS provides water service to 12% of the City, in the Evergreen, North San Jose/Alviso, Edenvale and Coyote areas. The SJMWS has been providing fluoridated water to the Evergreen Area (population 110,000) since 1965, and over the last three years fluoridated water has been supplied to the North San Jose/Alviso area. Edenvale is currently a campus industrial area and has no fluoridation. The City has made provisions in the new wells in Coyote to supply fluoridated water when the area is developed.

The City has a track record of providing fluoridated water and is willing to assist the County in working with the private water companies and Santa Clara Valley Water District to achieve citywide fluoridation.

14. [Planning for Impacts on Health and Safety Resulting from County Budget Reductions](#)

City Point Person – **Rob Davis**, Chief of Police

County Point Persons – **Nancy Pena**, Director of Mental Health

**Est. Completion Date:** First Quarter, 2008.

**Synopsis:** The County has made significant reductions to the health departments' direct services in both the FY 08 and 09 budgets; more reductions may be required this fiscal year, pending the outcome of the State budget. This will likely result in more mentally ill on the streets. In order to better prepare and plan for the broader impacts, the department staff wants to meet with relevant City staff in advance of the implementation of these cuts.

**County View:** As the County makes drastic budget reductions to our health and justice departments, the cumulative effect will affect health and safety in San Jose. One of the strategies Mental Health is implementing through new Mental Health Services Act (Prop. 63) funding, which may help to mitigate the impact of cuts, is the establishment of community-based urgent care centers. Mental Health will work with the San Jose Police Department to offer this new crisis service in an effort to avoid use of the more costly Emergency Psychiatric Services (EPS) located at Valley Medical Center. City and County staff should meet about the broader impacts so that all stakeholders can better understand and plan for them.

For FY2008 and FY 2009, the County Mental Health Department was faced with budget reduction targets, \$16.8 and \$8 million, respectively. In addition, County Mental Health may face more cuts pending the State budget.

**City View:** The proposed budget cuts for County Mental Health Services (MHS) will have a significant impact on San Jose Police resources. Specifically, the San Jose Police Department (SJPD) will be required to respond to more calls for service involving people of all ages in crisis due to a lack of available mental health services. Ultimately, officer and citizen injuries will increase as SJPD responds to calls where there is an increased potential for violence due to the involvement of persons with untreated, severe mental illness.

The SJPD has been working in partnership with MHS to develop the Urgent Care Center model which will attempt to meet the needs of many who have mental health issues. Additionally, the Department is planning to work together with MHS to explore a Mobile Crisis Response Team that would enlist the help of Police personnel and clinicians to respond to the needs of the mentally ill in the community who are in crisis. SJPD staff has attended ongoing meetings with the statewide CIT planning committee, which is in process of developing a charter for a statewide non-profit CIT Training association. The Urgent Care Clinic is up and running with a future goal to establish a MCRT similar to the PET team and SMART teams in Southern California.

15. [Health and Wellness Center](#)

City Point Person – **Angel Rios**, Deputy Director, Parks, Recreation, and Neighborhood Services

County Point Persons – **Robin Roche**, Executive Director, SCVMC Ambulatory and Managed Care, and **Michael Lipman**, FQHC Director

**Est. Completion Date:** N/A.

**Synopsis:** The City is interested in a partnership with the County to develop and operate a health and wellness center for persons with disabilities. While the County believes this is a laudable ambition, it does not have the resources to participate in such an endeavor.

**City View:** PRNS staff is interested in exploring a partnership with the County of Santa Clara with the aim of jointly developing and operating a Health and Wellness Center for persons with disabilities. The current “Strategic Plan for Persons with Disabilities” adopted by the City Council in 2000 calls for the completion of a feasibility study to determine the viability of such a project. Former Supervisor Jim Beall previously expressed that the proposed project is in alignment with the County’s Santa Clara Valley Medical Center Expansion Master Plan.

**County View:** The program has merit, and the Health and Hospital System would be interested in learning more about the proposal. It is likely, however, that the services would not be self-sustaining and would thus add to the County’s current challenge of trying to meet the demand for health and human services. The County is concerned about the financial impact with this proposed expansion of services and deems it unlikely that it could participate as a partner at the present time and in the foreseeable future.

16. **Transitional and Permanent Affordable Housing**

City Point Person – **Leslye Krutko**, Director of Housing

County Point Person – **Norma Doctor Sparks**, Director, Department of Family and Children’s Services, Social Services Agency

**Est. Completion Date:** TBD.

**Synopsis:** The County and City are collaborating on strategies to both house and provide supportive services to the unhoused through Destination: Home, a partnership of public and private entities that are working to end chronic homelessness over a ten-year period. This results in better serving this population and reducing the costs to do so.

**County View:** Earlier discussions between the Social Services Agency, Department of Family and Children’s Services (DFCS) and the City related to developments by the City has identified as potential sites for scattered transitional housing as well as permanent affordable housing. It was anticipated that using the below market rate units for transitional housing could potentially extend DFCS’ budget greatly by reducing housing costs. The City indicated an interest in being involved in how DFCS approaches these affordable housing developers so they can help structure agreements to secure the units.

More recent discussions have focused on affordable housing for emancipated foster youth. SSA/DFCS provided information to the City of San Jose on the city of residence for foster youth participating in the Independent Living Program (ILP), a program to prepare foster youth for emancipation. This information showed that most of these youth live in the City of San Jose. As a result, the City recommended \$1.8 million in funding for the Bill Wilson Center’s “The Commons” project located in the City of Santa Clara. The Commons will provide permanent affordable rental housing to 32 low-income, very low-income, and extremely low-income young adults. The SSA/DFCS continues to work with the City’s Housing Department to identify housing needs and opportunities based on the city where emancipating youth reside.

The County has expanded the number of Transitional Housing Program-Plus (THP-Plus) units from 80 to 96 units, based on the FY08 State funding allocation. This increase in units is countywide, but will primarily serve youth living in the City of San Jose. The THP-Plus housing providers, EHC Lifebuilders, Unity Care, and Bill Wilson Center are using a number of properties developed with City housing funds to control housing expenses associated with the program. The County will be applying to the State to increase the number of units it provides to 150, and has a goal to work more closely with the City in identifying affordable housing opportunities for program participants.

**City View:** The City and County are working cooperatively on implementing the final recommendations set forth by the Blue Ribbon Commission (BRC) on Ending Homelessness and Solving the Affordable Housing Crisis. Early in 2008, Destination: Home was created to facilitate the implementation of these recommendations. Specifically, the City, in coordination with the other members of Destination: Home, continue to:

- Work with the Housing Authority of Santa Clara County to expedite the provision of at least 100 Section 8 Vouchers annually to chronically homeless residents;
- Develop a short-term housing subsidy program to assist homeless residents in getting into housing while they wait for a Section 8 Voucher, increase their income, or obtain other affordable housing; and
- Coordinate with affordable housing developers to set aside a proportion of their units for chronically homeless residents.

The City, with support from the County, also sponsored a bill at the State level that would allow it to use a small proportion of its 20% redevelopment affordable housing funds to provide supportive services to homeless residents that will be residing in new units developed through the use of these monies. This Bill, which is awaiting the Governor's decision, would provide critical funding for case management services to ensure that homeless persons moving into these units have access to the services they need to become permanently housed and move towards self-sufficiency.

In addition, the City made a funding commitment of up to \$1,800,000 for the rehabilitation of The Commons, a 28-unit affordable rental housing development targeted to San José and Santa Clara youth aging out of foster care or otherwise at risk of homelessness. The City also made a funding commitment of more than \$5,000,000 to develop the 92-unit Kings Crossing affordable family rental project, of which ten-units will be affordable to formerly homeless families.

Future work of Destination: Home will include working with other cities in the County to develop a countywide policy that includes 10% of total units for chronic homeless/homeless in each development they fund; and seeking legislation at both the federal and State levels that directs funding for new affordable housing development to the areas with the highest need. In addition, the BRC identified specific finance and land use initiatives to foster the growth of the county's affordable housing supply.

17. [Destination: Home Program \(formerly the Blue Ribbon Commission on Homelessness\)](#)

City Point Person – **Leslye Krutko**, Director of Housing

County Point Person – **Emily Harrison**, Deputy County Executive and **Marjorie Matthews**, Director, Office of Affordable Housing

**Est. Completion Date:** TBD.

**Synopsis:** County Supervisor Don Gage convened a Blue Ribbon Commission (BRC) on Homelessness, of which the City was an active partner. The BRC's purpose was to provide countywide leadership for the initiatives contained in the City and County's 10-Year Plans to End Homelessness, as required for continued eligibility for Federal McKinney-Vento Grants. Working groups were focused on three principal areas: Prevent Homelessness, Shift to Housing First, and Increase the Housing Supply. On December 11, 2007, the County Board accepted the BRC's report with recommendations for ending homelessness by the year 2015 and solving the affordable housing crisis by 2020.

**City View:** In early 2008, Destination: Home was created to facilitate the implementation of the Blue Ribbon Commission's recommendations. To ensure that Destination: Home is successful, a Steering Committee, consisting of the Directors of the City's Housing Department and the County's Office of Affordable Housing, a United Way Vice President, the Co-Chair of the County's Homeless Collaborative, and a nonprofit representative, was charged with ensuring the initial programmatic/service strategies continue to move forward. The Steering Committee's efforts are supported by staff from both the City of San José Housing Department and County Supervisor Don Gage's office, each of whom have been dedicating a percentage of their time to implementing the strategies. In addition, the Steering Committee hired a full-time Program Manager responsible for providing communications to Destination: Home and the community at large, administrative assistance, coordination support, along with other key roles.

The Steering Committee has made much progress in implementing the BRC's initiatives, including:

- In the fall of 2008, the first of two One-Stop Homeless Prevention Centers will open at the Georgia Travis Center to provide services from multiple agencies currently located throughout the County in one location. A second One-Stop Center, at the Boccardo Reception Center, focusing on the needs of chronically homeless persons, will open this winter. The City provided \$130,000 to InnVision to repair the roof at the Georgia Travis Center. The City will be providing InnVision with an additional \$100,000 for the rehabilitation needs of the Georgia Travis One-Stop Center and will provide funding for the rehabilitation needs of the second One-Stop Center at the Boccardo Reception Center. The City will also provide funding for first-year operating costs, including a program manager position, at each site.
- In the fall of 2008, a 15 bed Medical Respite Facility will open at the Boccardo Center to provide homeless residents a place to recover following a hospital stay while receiving basic medical care and access to services and housing.
- The City continues to provide over \$1,200,000 annually for the administration of the Housing Services Partnership which assists homeless individuals and households and those at-risk of homelessness with a variety of services including homeless prevention, counseling, financial assistance, case management, and permanent housing placement.
- The City is providing \$150,000 to InnVision for the physical rehabilitation of the childcare center at the Georgia Travis Center (a drop-in center for homeless and at-risk households) to enable it to receive the State licensing needed to serve children while their parents look for housing, employment, or other essential services.
- The City has agreed to fund the first 15 months of an Executive Director position for Destination: Home.

- The City has coordinated the provision of six Project Homeless Connect events, one-day events that provide a range of services and housing opportunities at one location, and plans on holding additional events in the fall of 2008 and the spring of 2009.
- The City is implementing a two-year, \$965,000 vocational training and employment program that will help homeless and at-risk residents gain the job skills and opportunities to start them down the road to self-sufficiency.

**County View:** On March 22, 2007, County Supervisor Gage convened a Blue Ribbon Commission on Ending Homelessness and Solving the Affordable Housing Crisis. The Commission consisted of 27 community leaders from government, business, labor, and the non-profit sector and met quarterly. Working groups, consisted of experts in their fields, were established in three main areas: Prevent Homelessness, Shift to Housing First, and Increase the Housing Supply.

The purpose of the Commission was to provide countywide leadership and support for the initiatives originally contained in the County's and City's 10-year plans to end homelessness, as required for continued eligibility for Federal McKinney-Vento Grants. The Commission also provided leadership and support for strategies contained in the recent LISC study, "Housing Silicon Valley: A 20-Year Plan to end the Affordable Housing Crisis."

The charge to the Commission was to:

- ❖ Review and adopt implementation strategies from the Working Groups.
- ❖ Launch a regional public education campaign to gain countywide support.
- ❖ Develop or access new sources of funding for housing and homelessness.
- ❖ Establish realistic goals and measurements for continuing success.

The goal was to raise awareness of housing and homelessness among community leaders, address the affordable housing crisis, and end homelessness.

On May 24, 2007, the Blue Ribbon Commission endorsed a number of immediate actions including:

1. Establishing a pilot project to improve access to benefits for the homeless;
2. Forming assessment committees to identify housing needs of individuals when they enter County systems (hospital, mental health, jails, and foster care) rather than at the time of discharge; and
3. Working with apartment owners and service providers to make renting an apartment easier for prospective tenants.

On December 11, 2007, the County Board accepted the BRC's report. The report outlined a comprehensive plan to achieve the BRC's objectives, with implementation to begin in early 2008. The Board also took action in directing the County Administration to work with the Valley Homeless Health staff on the viability of a 17-bed Medical Respite Facility and a

One-Stop Multi-Service Center where services are physically and programmatically co-located for homeless and underserved clients.

The Blue Ribbon Steering Committee and the Administration are moving forward on the December 2007 recommendations and will report back to the BRC and Board throughout 2008. Implementation areas include: improving access to benefits for the homeless, shifting to housing first, assessing the feasibility and possible sites for a one-stop homeless prevention center, establishing a medical respite center, and recommending a permanent governance structure. The Blue Ribbon Committee Leadership Team is working with the Silicon Valley Community Foundation to raise funds over a 5-year period. Agreements between the City, County, and United Way are being drafted to establish the United Way as the fiscal agent for the funds and hire a contract project manager. The Homeless Task Force Steering Committee will make recommendations relating to a permanent regional governance structure for housing and homelessness, and a fundraising campaign.

**July 1, 2008 Status:** An Interim Blue Ribbon Commission Project has been established and is now known as “Destination: Home.” The Interim Leadership Team is Don Gage (County), Chuck Reed (City), Emmett Carson (Community Foundation), Carole Leigh Hutton (United Way), Pete Kutras/Emily Harrison (County), Patricia Mahan (SCC Cities Association), Alex Sanchez (Housing Authority). Progress on implementation of BRC recommendations is as follows:

- County contributed \$100,000 to cover costs of Interim Project Manager and associated costs.
- United Way contributed \$15,000 and in-kind office expenses
- County is establishing a 17-bed Medical Respite Center at the Boccardo Center to prevent homeless hospital patients from being released back to the streets.
- San Jose is establishing a One-Stop Homeless Prevention Center at Georgia Travis Day Center.
- The “Destination Home” Steering committee is currently evaluating the feasibility of two additional locations for One-Stop Homeless Prevention Centers.
- Forty-two (42) permanent supportive housing units for the homeless mentally ill have been assisted from the County’s Housing Plus Fund
- Applications have been submitted to the State MHSA Housing Program to fund 13 permanent supportive housing units for the homeless mentally ill.
- County and VTA have implemented the UPLIFT Transit Pass Program for homeless individuals who are in case management.
- San Jose is engaging the faith community in ending homelessness
- Grant applications to local foundations are being prepared and submitted and a three-way MOU is being drafted between the County, the City, and the United Way to receive contributions

August 15, 2008 Status:

- Interim Project Manager has been hired and is housed at the United Way. Funding of \$100,000 has been provided by the County for this use.
- Grant materials have been prepared and conveyed to a number of local foundations.
- Destination: Home website has been established with 66 “sign-ups” so far.
- On September 9, 2008, the County Board of Supervisors will consider redesign of the Cold Weather Shelter Program to a Shelter Outreach Program to provide outreach and services to homeless at the armories, as well as assist in establishment of a One-Stop Homeless Prevention Center at the Boccardo Center.
- The State has approved one housing project submitted by the County Mental Health Department that will house homeless mentally-ill persons. This is the second project in the State to receive an approval. Ninety to one hundred (90-100) units are expected to be secured for this population over the next three years by accessing \$19.2 million from the MHSA program.
- A Fiscal Sponsorship Agreement is being drafted between the County, City, and United Way so that private sector funds can be raised.
- The Housing Authority has pledged 200 Section 8 Vouchers to house the homeless.
- A Medical Respite Center at Boccardo Center is planned to open on October 27, 2008.
- Two One-Stop Homeless Prevention Centers are planned for a November opening:
  - Georgia Travis will focus on at-risk and newly homeless.
  - Boccardo will focus on chronically homeless.
- A first-run movie, “Where God Left His Shoes” is planned for screening at the Mexican Heritage Cultural Center on November 20<sup>th</sup> to raise awareness and support for Destination: Home.
- A communications and marketing plan has been established.
- On August 28, the Destination: Home Leadership Team met in Mayor Reed’s conference room to review all progress to date.
- On September 9, 2008, the Board of Supervisors will consider a proposal to redesign the Cold Weather Shelter Program to provide direct outreach services and connection to the One-Stop Centers.
- An interim governance structure for coordinating program and raising funds is currently being developed.

18. [Community for a Lifetime – A Ten-Year Strategic Plan to Advance the Well-Being of Santa Clara County’s Older Adults](#)

City Point Person – **Albert Balagso**, Director of Parks, Recreation and Neighborhood Services

County Point Person – **Betty Malks**, Director, Department of Aging and Adult Services, Social Services Agency

**Est. Completion Date:** TBD.

**Synopsis:** The County and City are co-partners in a long-term undertaking to advance the well-being of older adults. This joint plan has now been expanded to include a wider community of collaborative partners.

**County View:** The County, City, and its community partners have made significant progress this year in the “Community for a Lifetime: A Ten-Year Strategic Plan to Advance the Well-Being of Santa Clara County’s Older Adults”. Accomplishments are as follows:

- The Executive Committee has created a formalized leadership structure that has improved the coordination, prioritization, and funding of aging services and has made this a community efforts, not just a city/county effort.
- Established a governance structure for the Aging Services Collaborative, consisting of public and private agencies.
- Recruited 140 aging services providers to participate in the Aging Services Collaborative.
- Established management and support staff for the Aging Services Collaborative.
- Implemented a work plan that includes a timeline for mid- and long-term goals, building an expanded coalition of partners, and creating the Policy and Action Teams.
- Created a Policy Team of 26 members that meet quarterly.
- Created an Action Team of 72 members that meet monthly.
- Action Team Monthly Meetings
  - Prioritized service need from Community for a Lifetime.
  - Established 6 work groups: Housing, Transportation, Information, Caregiver Support, Health and Wellness, and Senior Center Programs
  - Work groups identified priority projects and are developing project plans.
  - Approximately 40 attendees from 37 different agencies.

- Evaluation Planning
  - Executive Committee recommended Dr. David Fetterman to facilitate a process that will result in priority outcomes and an evaluation plan (October 29 and November 13, 2008).

An Action Team of service providers and advocates for seniors and their caregivers started meeting monthly forming work groups that will initiate and implement projects. As part of the Collaborative, the Action Team has made great strides. The Action Team has formed six work groups assigned with the task of developing projects addressing the needs of seniors in the following categories: Health and Wellness; Transportation; Housing; Information; Caregiver Support; and Senior Centers. An additional group, Long-Term Care, was also recently added. The project will either augment existing services or develop new programs to better serve Santa Clara County's aging population.

The Policy Team, comprised of elected officials, public and private agency leaders and active community volunteers, meets quarterly to discuss policy issues and provide support for the work of the Aging Services Collaborative.

**City View:** The City and County share a common view for the advancement of the Aging Strategic Plan, adopted in February 2005 through their work in the county wide Aging Services Collaborative (ASC). The ASC has made significant progress in its first year. This progress is reflected in participation levels, networking and information exchange and forward movement in addressing the goals, objectives and outcomes articulated in the "Community for a Lifetime" (CFAL) Strategic Plan.

### **ASC Structure:**

The ASC is organized into three overlapping elements: the Action Team, the Policy Team and the Executive Council. The largest group, the Action Team, is made up of about 120 persons representing 88 governmental and non-profit organizations that are actively engaged in service delivery to the aging community. Action Team members have self-selected membership in one of seven Work Groups where they explore alternative solutions for areas of need. The Policy Team is a group of 68 executive directors, policy makers and other decision makers who meet quarterly to consider effective policy strategies to support the aims of the ASC. And finally, the 10-member Executive Council continues to offer advisory guidance and planning for the collaborative.

The ASC Executive Council has met monthly for a total of 11 meetings to provide direction and oversight for the collaborative since June 2007. Policy Team meetings, which began convening in late 2007, are scheduled quarterly and have occurred three times to date. The Action Team, since its inception in July 2007, has met 10 times for regularly scheduled monthly meetings and intermittently as Work Groups pursued solutions to challenges in their chosen area of interest

**Accomplishments:**

***CFAL objective: Increase seniors' accessibility to affordable housing.*** The Housing Work Group has proposed a policy objective that is two-fold. First they propose that the ASC support a current effort by the California Elder Economic Self-Sufficiency Index in order to create a realistic profile of the cost of living in Santa Clara County. The intended outcomes include changing the definition of eligibility for affordable housing from one related to poverty to one related to self-sufficiency; and linking services integrally to housing. This would change the way "services" can be funded, i.e. a portion of capital funds will be eligible to be used for providing services for seniors. The proposal includes a call to systematically lobby for recognition of the results and their inclusion in county-wide housing planning and policies. Second, the group seeks to increase access to affordable housing by improving the current housing databases to include more complete, updated and multilingual information on senior housing.

***CFAL objective: Increase access to information about services for older adults and their care networks.*** The Information Work Group has proposed two strategies that address this objective directly, plus adding other dimensions of cross-fertilization with other work group strategies. They have begun a process of developing goals and objectives for a multilingual, culturally competent social marketing campaign that relates issues of aging to population-wide concerns and promotes information sources for referrals. A second, later proposal is to develop on-line training for staff of aging-related organizations to sensitize them to available information sources.

***CFAL objective: Increase older adults' access to public transportation.*** The Transportation Work Group is pursuing a collaborative effort that includes the Valley Transit Authority, Outreach and members of the City of San Jose Senior Citizens Commission. Together, they are exploring ways that they can pool their assets to get a volunteer driver service started that will support older citizens who are unable to continue driving, but who are not eligible for need-based programs currently available.

***CFAL objective: Increase availability of care management services for in-home care.*** The Health and Wellness Group is developing a hospital-to-home transition program proposal to address the needs of limited-English speaking low-income seniors. The model calls for the use of senior volunteers who partner with hospital staff to anticipate and prepare for client needs following discharge. The model incorporates training from Stanford Department of Gerontology on older adult transition service needs and the City of San Jose on utilizing volunteers with older adult populations.

***CFAL objective: Increase access to caregiver support services.*** The Caregiver Support Work Group has representatives from four of the county's largest non-profits that are currently providing support to caregivers. They are targeting publication of a brochure for caregivers that presents several key resources in one-easy-to read source that will be produced in four languages. Long-term plans include initiating a county-wide caregiver support network.

**CFAL objective: Improve senior centers' capacity to serve the disparate interests of baby boomers and older seniors.** The Senior Center Programs Work Group contains staff members from several cities' senior and community centers who are collaborating on a model of senior wellness that will enhance services to a wider range of older adults. This concept is in its preliminary stages of development.

Finally, CFAL objectives include twin objectives to empower the community of aging services providers in Santa Clara County: **Create a formalized leadership structure that improves the coordination, prioritization, and funding of aging services; and Increase funding for service strategies that impact older adults' most prominent needs.** The ASC is actively engaged in pursuing these objectives through the combined efforts of the Action Team's Work Groups, the Policy Team and the Executive Council.

### Next Steps

As more of the Work Groups develop the proposals discussed above, they will be identifying lead agencies and presenting projects to funders. Maturing networks of service providers will also be better able to coordinate service delivery and address gaps in countywide resources. A vigilant eye is also turned toward efforts that will benefit from the continuing development of strategy goals. Self-governance and leadership development will be encouraged from within the ASC membership, with on-going administrative and facilitation support from The Health Trust.

### 19. [Downtown Healthcare/Former San Jose Medical Center Site](#)

City Point Person – **Paul Krutko**, Chief Economic Development Officer

County Point Person – **Kim Roberts**, Chief Executive Officer, Santa Clara Valley Health and Hospital System, and **Jim Murphy**, Director of Planning and Business Development, SCVHHS

**This item has two elements that are each described in brief below:**

**A - City County Health Care Planning**

**B - Expanded Downtown Health Care Facilities**

#### [A-City/County Health Care Planning](#)

**Est. Completion Date:** Ongoing.

**Synopsis:** The community-based process to identify redevelopment options for the former San Jose Medical Center was completed and was submitted to the City Council for consideration on March 18, 2008. A joint memo by the Mayor and Councilmember Liccardo accompanied the report and provided staff recommendations, and was accepted unanimously by the Council.

**City View:** The Council action directed the City Manager to invite the County to participate in a joint City-County Taskforce as recommended by the Stakeholder Advisory Committee including all of the major health care providers; Regional Medical Center of San Jose, O'Connor Hospital, Kaiser Permanente, Valley Medical Center and others, to work collaboratively on healthcare facilities and hospital services issues facing downtown and the City. This work is intended to inform the Envision San Jose 2040 General Plan Update that will include the development of goals and policies related to the provision of healthcare services and facilities to serve the existing community and projected future growth. The City Manager will discuss this with the County Executive. In addition, the City will keep the County informed on the progress of negotiations with the Hospital Corporation of America (HCA) on the disposition of the SJMC site as it might pertain to HCA role in the region's health care delivery system.

**County View:** The County submitted to the City the Santa Clara Valley Health and Hospital System's Strategic Business Plan, which presents the County's long-term planning for ambulatory clinics, among other purposes. In June 2008, the Board approved an ordinance calling, ordering, and providing for a Bond Election to be consolidated with the November 4, 2008 General Election to authorize the issuance of up to \$840 million in General Obligation Bonds to provide \$790 million in funding for Santa Clara Valley Medical Center's Seismic Safety Project and \$50 million towards the construction of outpatient medical facilities in, or near, downtown San Jose. Please refer to materials under Item 2d on the September 15, 2008 joint City-County board agenda.

**B- Expanded Downtown Health Care Facilities**

City Point Person – **Paul Krutko**, Chief Economic Development Officer

County Point Persons – **Robin Roche**, Executive Director, SCVMC Ambulatory and Managed Care, and **Michael Lipman**, Director, Federally-Qualified Health Centers

**Est. Completion Date:** N/A.

**Synopsis:** San Jose State University (SJSU) is considering the development of an expanded clinic for student, faculty and staff health services. The City, through its "Beyond MLK" Initiative with the University is in discussions on how the City can help with moving this concept forward and if possible having this facility serve the surrounding community. The expanded health services for students are to be funded out of an increased student fee that has already been approved. In addition, the City is working with Gardner Family Health Network to explore the expansion of the primary care services provided downtown. The County's Health and Hospital System is interested in learning if it can partner on a financially feasible basis with either or both of these projects.

**City View:** The concept of a medical clinic on the San Jose State campus was discussed at the April 25, 2007 City-County meeting. SJSU continues to be engaged in reviewing options and City staff is providing information. The City is in ongoing discussions with Gardner and is currently evaluating the feasibility of rehabbing an existing Medical Office Building for Gardner's expansion.

**County View:** The Health and Hospital System would be interested in learning more about the proposal, particularly if the State/City could partner with the County to fund the services contemplated.

In June 2008, the Board approved an ordinance calling, ordering, and providing for a Bond Election to be consolidated with the November 4, 2008 General Election to authorize the issuance of up to \$840 million in General Obligation Bonds to provide \$790 million in funding for Santa Clara Valley Medical Center's Seismic Safety Project and \$50 million towards the construction of outpatient medical facilities in, or near, downtown San Jose. Please refer to materials under Item 2d on the September 15, 2008 joint City-County board agenda.

### Land Use, Master Planning, and Redevelopment

20. Richey Army Reserve Site

City Point Persons – **Ed Shikada**, Deputy City Manager, and **Laurel Prevetti**, Assistant Director of Planning, Building, and Code Enforcement  
County Point Person – **Larry Klamecki**, Special Projects Manager

**Est. Completion Date:** First Quarter, 2009

**Synopsis:** The Board of Supervisors has been designated the Local Redevelopment Authority for the redevelopment and re-use of the 8.6-acre Richey Army Reserve Site. A City representative is a member of the LRA Committee, which acts on behalf of the LRA. The committee is presently entertaining two expressions of interest, one from the County and another from the Collaborative on Affordable Housing and Homeless Issues, to redevelop the site. The LRA Committee received an extension until November 1, 2008 to submit the reuse plan to the Department of Defense and H.U.D. The extension is to provide additional time for the LRA to explore alternative sites for the homeless housing element of the reuse plan.

**City View:** The City has sent a letter to D.O.D in support of the County as lead agency in regard to the development of the Richey Army Reserve Site. D.O.D. has designated the County the lead in establishing a Local Redevelopment Authority (LRA) to reuse the site. If the proposed use is a non-County government use, then the City will have land use or authority over that use. Consequently, the County has requested a senior staff member with planning experience to serve on the LRA.

**County View:** The County has established the Local Redevelopment Authority and welcomes the participation of City representatives. The County Executive's Office will be coordinating what is expected to be a proposal for the use of all or part of the Army Reserve site for County government purposes. Consideration of the County proposal by the LRA will be in the context of all other proposals received for potential re-use including those from homeless service providers.

A five-member Local Redevelopment Authority Committee was appointed by the County Executive. The Committee published a public notice soliciting Notices of Interest in reuse and redevelopment of the Richey Army Reserve property. The committee received Notices of Interest from Charities Housing Development Corporation and the County of Santa Clara.

The County's reuse proposal for criminal justice and general government uses on the entire site leaves inadequate space for the Charities Housing permanent homeless housing and homeless services proposal. The Committee is investigating other sites for the homeless development. The investigation and analysis could not be completed by the original reuse plan due date. Consequently, the Committee sought and was granted an extension until November 1, 2008 to prepare and submit the reuse plan. The Committee continues to explore opportunities for an off-site homeless housing and services development.

21. [San Jose State University Campus Planning](#)

City Point Persons – **Paul Krutko**, Director of Economic Development, and **Kim Walesh**, Assistant Director of Economic Development  
County Point Person – **Patrick Love**, Asset and Economic Development Director

**Est. Completion Date:** TBD.

**Synopsis:** The County will be involved, as appropriate, in the San Jose State University Campus Planning process, and awaits further information from the City Office of Economic Development.

**City View:** At the Joint Meeting, the County asked that it include a County representative in Joint Planning Issues. The Office of Economic Development and Planning has added the County on the list of stakeholders to outreach to over the next 18 months of project where the County will be contacted and involved. The joint planning process is continuing with a focus on opportunities for joint facilities and programming to serve community and university needs. A particular focus will be enhancing a “district” feel to the area through urban design and streetscape. The City is currently negotiating with Lou Wolfe for the development of a professional soccer stadium at the former FMC site.

As a subset of the overall planning effort for the South Campus area, the City and SJSU have entered into negotiations for the use of City Park Bond funds for the construction of 4 artificial turf, lighted soccer fields on University property. These soccer fields will be jointly used by the University (for athletics, intramurals and other activities) and the City (for league play and tournaments). The negotiations are anticipated to extend through the end of 2008. Since a portion of the potential Willow Glen Spur trail runs adjacent to this property this project will be discussed with and coordinated with County staff as part of the Willow Glen Spur focus group meetings which are now underway.

**County View:** The County has not yet been involved with the City in any discussions regarding San Jose State Campus planning, but would be pleased to participate, as appropriate, in the process.

22. [Reid-Hillview Airport Property Lease\(s\)](#)

City Point Person – **Joe Horwedel**, Director of Planning, Building and Code Enforcement

County Point Person – **Michael Murdter**, Director of Roads and Airports

**Est. Completion Date:** TBD.

**Synopsis:** The County is interested in developing a corner parcel (Tully/Capitol) of Reid-Hillview Airport for non-aviation commercial uses. The City would have development jurisdiction over any commercial development of this parcel.

**County View:** The draft RHV Master Plan identifies several areas of airport property to be leased in the future for non-aviation commercial development including the vacant parcel at the corner of Tully Road and Capitol Expressway. The City will have land development jurisdiction with respect to the lessee’s development of the parcel. While the leasing process is still in its infancy and it will be some time before any land development application is made to the City, the County has issued a Request for Qualifications for a consultant to assist in the development proposal process for the corner parcel.

A related issue is that VTA’s Capitol Light Rail project will require a take of airport property frontage including some of the Tully/Capitol parcel. Although not strictly a City issue per se, the City is heavily involved in the pre-construction planning for the project and this issue directly impacts the Capitol Expressway relinquishment.

**City View:** The City is open to having discussions with the County on appropriate land development on the property. The City is interested in retail uses that support the existing and proposed car dealerships at this intersection. Uses will need to be designed to comply with the ALUC rules and specifically the Comprehensive Land Use Plan being considered for adoption by the ALUC.

23. [Capitol Expressway Relinquishment](#)

City Point Person – **Jim Helmer**, Director of Transportation

County Point Person – **Michael Murdter**, Director of Roads and Airports

**Est. Completion Date:** TBD based on status of VTA’s Capitol LRT project.

**Synopsis:** In April 2004, the City formally approached the County requesting that the County negotiate a relinquishment agreement for Capitol Expressway in order to support both a light rail transit (LRT) extension to Eastridge and proposed development in Evergreen. In 2007, the City requested a revised relinquishment plan to support just the LRT project.

**County View:** The County is amenable to the relinquishment and over the past three years has worked with City Department of Transportation staff to negotiate a draft agreement that facilitates relinquishment of the expressway to the City by 2012 in phases based on specified triggers. In October 2007, the City submitted a new proposal to the County for relinquishment of only a portion of the expressway from I-680 to U.S. 101, subject to

specified conditions. In December 2007, the County Board approved the latest City proposal, in concept, provided the 680-101 segment of the expressway is relinquished to the City in its entirety upon execution of a written agreement without any contingencies/triggers that would delay relinquishment once the agreement is executed. The City has indicated that it cannot accept relinquishment in advance of the LRT project. Thus, the city and county have mutually agreed, the relinquishment negotiations cannot continue at this time.

**City View:** The VTA Board is currently re-evaluating their funding commitment and schedule for the Capitol LRT Extension to Eastridge Project. A policy direction is proposed to be established in Fall 2008. County and City staff agreed to drop consideration of Capitol Expressway relinquishment until such time that the project is fully funded for construction.

24. [Household Hazardous Waste Program and Las Plumas Site](#)

City Point Person – **John Stufflebean**, Director of Environmental Services

County Point Person – **Greg Van Wassenhove**, Director of Agriculture and Environment Management

**Est. Completion Date:** TBD.

**Synopsis:** The City is moving forward with plans to move the temporary Household Hazardous Waste (HHW) Program permanently inside the Las Plumas Warehouse over the next two years. Based upon concerns raised by the County, City staff is now developing, in conjunction with its Attorney's Office, a lease-only alternative for the County HHW Program to operate at the new Las Plumas facility. This approach would incorporate appropriate site improvement costs and address most of the issues raised by County staff.

**City View:** City project management staff are in the final stages of completing the construction bid documents for Las Plumas Phase I (temporary HHW drop-off facility). Staff expects to release an RFP for competitive construction bids in September 2008, with receipt of proposals, evaluation and award in November, 2008. Construction groundbreaking is estimated in December 2008, with a duration of 4 months.

City staff also is simultaneously developing conceptual design drawings for Las Plumas Phase II, which includes transitioning the HHW drop-off facility within the interior of an on-site warehouse structure. Such conceptual drawings will be available in early Fall 2008, which shall be used in a separate RFP process to solicit other tenants to occupy the remaining useable space within the warehouse. Phase II is anticipated to be completed in FY 10 - 11.

The countywide Household Hazardous Waste (HHW) Program is administered by the County Environmental Health Department on behalf of the County Unincorporated Areas and all Santa Clara County cities except Palo Alto. The County has operated an HHW Facility at the City of San Jose Central Service Yard since 1995 (a third of the residents who used this facility were not from San Jose); One of the County's three "permanent" HHW Facilities, this site had always been intended as an interim location until a truly permanent site was established. The other two much smaller facilities are located at the Sunnyvale

water treatment plant and at a County-owned site near San Martin. The City is committed to moving forward with the centrally-located permanent HHW site at Las Plumas.

The City is concerned that users of the program from other cities and unincorporated areas of the County contribute appropriately to the cost of this centrally located permanent facility so that the cost does not fall solely on City rate payers while others share in the benefits of the improved site and program. Staff will evaluate the City's next best option, including possibly assessing a Landfill HHW AB939 fee itself and the cost/benefit for continued participation in the Countywide HHW program, if the County and other cities decide not to fund their share of Phase II development. The City is also developing a lease for the temporary HHW site with the County. The City intends to include a provision in the temporary lease that allows the City to terminate upon completion of the permanent HHW facility. In addition, the City intends to negotiate in its next County HHW program participation agreement (begins 7/09) provisions allowing the City to terminate if the City and County cannot reach agreement on funding the HHW facility capital improvement costs. Staff from nearly all other cities in the County has expressed support of the City's position that the entire county should contribute to the capital improvement costs for the permanent San Jose HHW facility.

**County View:**

Since there is no precedent for the use of AB 939 fees for construction of permanent HHW facility in the county, County Counsel and County Department staff raised several issues with the California Integrated Waste Management Board relating to an increase in the AB 939 fees specifically for construction costs of the SJ HHW facility. Since two-thirds of the users of the SJ HHW facility are its own residents, the County and State recommend each of the fifteen cities approve an addendum to their solid waste plans which authorizes use of the AB 939 fees for construction of the SJ HHW facility, and addresses other issues such as ownership, lease costs and use of the facility by other cities. Individual City Council approval of the addendum and the use of AB 939 fees for the San Jose HHW facility will allow for sufficient public input, which has been primarily staff discussion to date. County staff has met with City staff and offered to assist with the preparation of the addendum. The County is requesting that each City approve the addendum before consideration of the AB 939 fee increase proposal by the County Recycling and Waste Reduction Commission.

The County has historically managed a program for the collection and disposal of HHW at periodic events throughout the county, except in Palo Alto. Although the majority of events are staged at temporary sites, it is less expensive, more secure and easier to operate at a permanent site, such as the facility under development at the Las Plumas site. The County, under a lease agreement with the City, operated out of a similar permanent facility in San Jose in the past with no problems. The County submitted a letter dated May 3, 2007 to the City expressing the County's support of establishing a permanent household hazardous waste facility.

**Parks and Recreation**

25. **Branham/Snell Right-of-Way, the Future Martial Cottle Park, and the Proposed Community Garden in Martial Cottle Park**

City Point Persons – **Albert Balagso**, Director of Parks, Recreation, and Neighborhood Services and **Timm Borden**, Deputy Director of Public Works

County Point Person – **Lisa Killough**, Director of Parks and Recreation

**Est. Completion Date:** TBD.

**Synopsis:** The County is presently master planning Martial Cottle Park, formerly known as the Lester Property, and the City is planning to design and construct a community garden within the park. In addition, the City is interested in securing right-of-way to widen Branham and Snell, which are directly adjacent to the park. The master plan is entering the Master Plan Alternatives phase and the next community task force meeting is scheduled for October 2008.

**County View:** For a couple of years, Parks has been negotiating with the City Public Works Department for right-of-way (ROW) that the City needs in order to widen Branham and Snell adjacent to Martial Cottle Park, formerly known as the Lester Property. The City requires five acres of the park for this project. The proposal under negotiation (and approved by the Board in closed session on April 10, 2006) would be for the City to compensate by providing the County: a five-acre parcel next to Almaden Quicksilver County Park; a \$500,000 contribution to the park development; utility stub-outs for the park development (to be used for a community garden development that the City will manage); and a sanitary and storm sewer connection fee adjustment.

In addition, Parks learned that the City owns ROW on the south side of Highway 85, which could be used for a trail connection (underneath the highway) to Martial Cottle Park. The City has agreed to include this property, known as the Cahalan ROW, into a compensation package. However, the proposed Branham/Snell ROW agreement was challenged by the Park Donor. The Park Donor disapproves of the County's acceptance of the five-acre parcel because it is believed the property does not directly benefit Martial Cottle Park. A quit claim of a small strip of the life estate is also needed for the City's construction of the community garden. County Parks staff have informed the Park Donor that the five-acre parcel is no longer included as an element of this agreement and he has agreed to quit claim the small area of the life estate.

No date has yet been set for Board or Council action on the agreement. The master plan for Martial Cottle Park is underway having completed a field survey of cultural and archaeological resources and an analysis of site opportunities and constraints. Planning is entering the master plan alternatives phase where several conceptual design schematics, based on the Park Donor's vision and information collected to date will be developed. The

next community task force meeting will be in October 2008. The master plan is anticipated to conclude in spring 2009. Parks has a goal of opening Martial Cottle to the public in the next four to five years.

**City View:** Branham Lane and Snell Avenue are important thoroughfares carrying significant volumes of traffic and pedestrians in the east-west and North-South directions, respectively. As segments of Vista Park Drive and Chynoweth Avenue were removed from the General Plan in the 1990's, widening Branham Lane and Snell Avenue to their ultimate four lane and six lane configuration became even more important to convey project traffic volumes. Currently, Branham Lane is two lanes, with no pedestrian facilities on the south side of the street, and Snell Avenue is four lanes with no pedestrian facilities on the west side of the street. To achieve these widenings, the City must acquire approximately 3.5 acres of County property currently under a master planning process to be developed as Martial Cottle Park.

In exchange for the right of way, San Jose will convey to County a piece of property on the south side of Highway 85, which could be used for a trail connection (underneath the highway) to Martial Cottle Park. Instead of the original deal point of providing County \$500,000 for the park development, staff has tentatively agreed that the City will design, construct, and manage a community garden on the Lester Site. \$500,000 has been allocated in the City's Park Trust Fund during the FY 08-09 budget process for this purpose. As part of the roadway widening project, City will stub utilities (storm drain, sanitary sewer and water) to the County property.

This arrangement for the community garden will be tied into the right-of-way transfer agreement being developed to give the City the necessary land on Branham Lane and Snell Avenue. It is anticipated that this agreement will be brought forward to the City Council no earlier than October 2008.

26. [Scott/Clifton Property](#)

City Point Person – **Albert Balagso**, Director of Parks, Recreation and Neighborhood Services

County Point Person – **Lisa Killough**, Director of Parks and Recreation

**Est. Completion Date:** TBD.

**Synopsis:** The City Redevelopment Agency requested \$500,000 from the Park Charter acquisition fund to assist with the acquisition of a half-acre parcel that would facilitate a neighborhood connection to the Los Gatos Creek Trail. The City is aware that the County is only for acquisition. Recently, the City heard from the property owner that they are no longer interested in selling the property so the City will work to reprioritize their efforts towards an alternate project during this budgeting season.

**County View:** At the January 23, 2006 closed session meeting, the Board considered a City Redevelopment Agency request for \$500,000 from the Park Charter acquisition fund to be applied for acquisition of a half-acre parcel in the Burbank unincorporated area. This parcel would contribute to a neighborhood connection into the Los Gatos Creek Trail in downtown San Jose.

The Board indicated that it would support a funding contribution once the Branham/Snell ROW agreement has successfully completed. Neither the Parks Department nor City staff has pursued negotiations on this agreement since the closed session meeting. The County's contribution could only be spent for acquisition purposes and not for development.

Given that the Scott/Clifton property is no longer available for purchase, County Parks is working with the City PRNS officials on the City's alternative proposals for use of the County's potential contribution. The alternatives under discussion involve property acquisition that would directly benefit the extension of the Los Gatos creek Trail in the downtown San Jose area.

**City View:** The City is pursuing additional acquisitions in the area including the following: Willow Glen Spur Trail, Los Gatos Creek Trail Reach V and the Del Monte Park site. As the City continues in the discussions with property owners regarding these acquisitions the City would be interested in partnering with the County regarding the use of Park Charter funds to help with the acquisition. This has been discussed between City and County staff. In addition, City staff has entered into an agreement for the purchase of additional parkland at 495 Mayellen, adjacent to the existing Buena Vista Park. This purchase was approved by Council at the August 5, 2008 meeting and will be funded through the City's Park Trust Fund collections.

27. [Willow Glen Spur Trail Acquisition](#)

City Point Person – **Ed Shikada**, Deputy City Manager

County Point Person – **Lisa Killough**, Director of Parks and Recreation

**Est. Completion Date:** TBD.

**Synopsis:** The Willow Glen Spur Trail, when completed, would connect four regional trails--Coyote Creek, Guadalupe River, Highway 87 Bikeway and Los Gatos Creek. The County has committed \$2 million matching grant for the acquisition of Union Pacific Railroad (UPRR) property for future trail development. The City anticipates completing negotiation of the acquisition of select parcels between Broadway Avenue and Minnesota Avenue in the winter of 2008/2009. A Focus Group has been convened to study the eastern alignment and provide input to the City on acquisition and development options for consideration. The community can track the Focus Group's agendas, notes and supporting reports at: <http://www.sjpark.org/Trails/WillowGlenSpur/WGS.asp>

**City View:** Property acquisition along the Willow Glen Spur alignment has been a complex multiyear effort, due to environmental conditions, land valuation, limited funding, and questions over the operational viability of the segment between Highway 87 and Coyote Creek (Senter Road). The following paragraphs describe the status of individual segments:

1. Los Gatos Creek to Minnesota Avenue: Because of documented high levels of arsenic and lead, UPRR is working with the State Department of Toxic Substance Control (DTSC) on a remediation plan. During this period, nothing prevents UPRR from marketing its property for sale.
  - Los Gatos Creek to Coe Avenue: UPRR is in contract for sale to a private developer. The developer has provided a conceptual site plan for residential development that would include sufficient space for a 12' wide trail. The developer appears to be prepared to submit its development plan to UPRR (and thereby the DTSC) for input.
  - Coe Avenue to Broadway Avenue: The same developer is seeking to develop homes that would permit a 6' attached sidewalk along a portion of the frontage adjacent to the Leona Court cul-de-sac, with the remainder designed as a conventional trail. The sidewalk solution is not optimum but the low volume street offers additional capacity for bicycle travel. The City awaits an application to be processed through the City development review and approval process.
  - Broadway Avenue to Willow Street: This property is being marketed for sale for residential development, offered an estimated value of \$31/sf (\$2.0 million). The City has commissioned a study to evaluate highest and best use and will present results to UPRR as the basis for negotiating value. The very short segment at the corner of Willow Street to Bird Avenue is included in the study, but is not of primary interest to the City because it does not contribute to a trail experience.
  - Bird Avenue to Minnesota Avenue: This property is being marketed for sale for residential development, offered an estimated value of \$31/sf (\$3.8 million). The City has commissioned a study to evaluate development potential and will present results to UPRR as the basis for negotiating value.
2. Minnesota Avenue to Guadalupe River: Parcel developed as residential, including trail improvements and widened sidewalk. This development models the design proposed between Los Gatos Creek and Coe Avenue, with homes served by a roadway with adjacent trail.
3. Guadalupe River to Highway 87: A specific plan for the Tamien area designates high density multi-family residential development along the UPRR property. This type of development can be conditioned to provide property and recreational improvements. Staff is tracking development proposals, and will ensure a continuous trail along the alignment.

Staff has coordinated with the Santa Clara Valley Water District and Army Corps of Engineers to determine that the existing railway bridge over the river will remain in place

even with planned flood control work. Staff is working with the Water District to obtain agreement about the long-term availability of this structure for trail development.

City staff has sought Caltrans' input on creating a ramped connection to the existing Highway 87 Bikeway. Staff is monitoring the State's high-speed rail planning process that would likely lead to an elevated railway east of Highway 87 as it would further impact an area that must be crossed for development of a continuous trail. Caltrans is represented on the Focus Group and has been made aware that further discussion on ramping to Highway 87 will occur as part of that process.

4. Highway 87 to Story Rd Landfill/280 (eastern alignment): This portion of the trail provides several challenges. The City held a community meeting in February 2008 to review the opportunities and challenges with trail development along both, the western and eastern alignments. Given the challenges associated with the eastern alignment, a focus group has been formed to specifically review the eastern alignment. Staff conducted two of five Focus Group meetings with agencies and community representatives to review assumptions and seek input on how to develop a continuous pedestrian/bicycle corridor through the area. The next Focus Group meeting is scheduled for September 3, 2008 in which the group will hear a presentation about public safety, bridge development costs, and potential funding sources.

UPRR has commissioned appraisals for a portion of the eastern alignment (from 10<sup>th</sup> Street to Keyes). These appraisals have been provided to City staff and are currently being reviewed.

**Available Funding for the Acquisition of the Willow Glen Spur Trail:**

- \$763,250 Park Trust Funds within Council District 6
- \$965,813 County Match
- \$300,000 SCVWD Grant
- \$800,000 Prop. 40 Grant
- \$1,000,000 Open Space Authority (2003)
- \$1,000,000 Open Space Authority (2004)

Total: \$4,829,063

**County View:** On September 28, 2004, the Board approved a \$2 million funding agreement between County Parks and the City for acquisition of property to build the Willow Glen Spur Trail. This trail, when implemented, will connect three regional trails noted in the Countywide Trails Master Plan: Coyote Creek, Guadalupe River, and Los Gatos Creek. The County's \$2 million has yet to be transferred because the City is still negotiating with the landowner, Union Pacific Railroad (UPRR), for the sale. The negotiations are going slowly as the City works through the acquisition details, including some issues related to

contaminants. City staff has recently requested and been granted an extension of time to acquire the property. The County's contribution is predicated on a 1 to 3 ratio - meaning for every dollar that the County contributes to the acquisition, the City will contribute three dollars. This arrangement will encourage the City to purchase as much, if not all, of the property needed for the complete alignment in exchange for the County's full funding. Once the property is acquired, the County will have no responsibility for development and operation of this trail. The City is rethinking its strategy to purchase the ROW between Highway 87 to Kelley Park due to funding constraints. This is problematic from the County's perspective, and does not conform to the agreement intent.

In a January 28, 2008 letter, the City Manager formally requested a \$4M grant from County Parks to acquire right-of-way from the Union Pacific Railroad for the trail section from Hwy 87 east to Interstate 280. In addition, the City Manager proposed that the City and County convene a Technical Advisory Committee to discuss the viability of creating a commute-focused corridor between Hwy 87 and Senter Road; future development impacts; the ability to condition land uses in support of future trail development; and viable funding options.

On February 26, 2008, the County Board of Supervisors unanimously approved a referral from Supervisors Blanca Alvarado and Ken Yeager relating to the Willow Glen Trail, now called "The Three Creeks Trail" by the City. The referral directed County Administration to authorize Parks staff to participate in the City's TAC for the purpose of addressing the development and potential funding of the eastern alignment for "The Three Creeks Trail." Parks staff were assigned to participate in the TAC and directed to report the status and/or progress on the TAC to the Board.

The City convened the first meeting of the Focus Group (formerly referred to as the TAC) on Monday, June 30, 2008. Representatives from Supervisors Alvarado and Yeager's offices were in attendance as well as the VTA, Caltrans, Union Pacific Railroad, Rail to Trails Conservancy, community members, and staff from the Mayor's office, Councilmember Oliverio and several City staff from various departments. The meeting reviewed each segment of the western and eastern alignments in particular the status of any pending real estate negotiations. There are several segments that developers have expressed interest in acquiring from Union Pacific Railroad and in fact, two segments have already been sold and two segments have been developed on (Hervey Lane housing development and stucco supply company.) A site visit was convened in July where members of the Technical Advisory Committee viewed and traveled the various reaches of the trail. The next meeting is scheduled for September 3 to review site constraints, such as grade crossings, and to review potential funding opportunities.

Future meetings will focus on the crossing at Highway 87 and railway interface, use of two existing trestle bridges, and a conceptual proposal of making Alma Ave. into a pedestrian corridor in order to re-route trail users away from the industrial areas.

28. [Shady Oaks Park at Coyote Creek Parkway](#)

City Point Person – **Albert Balagso**, Director of PRNS

County Point Person – **Lisa Killough**, Director of Parks

**Est. Completion Date:** Second Quarter 2008

**Synopsis:** The City is currently engaged in a Citywide Sports Field Study, which will be completed in 2008 and has also initiated a site selection process for an aquatics facility in City Council District 2. If Shady Oaks surfaces as a priority site out of these studies, the City will re-engage the County and the local community in discussions about the potential size and scope of a facility. The County is generally supportive if the complex is of an appropriate scale and has a sufficient buffer zone for the creek.

**County View:** The City leases a portion of Coyote Creek Parkway and has built and maintains a neighborhood park called Shady Oaks (near the intersection of Silver Creek Valley Blvd.). Since completion of the City’s Park Strategic Plan (called the “Greenprint”), there has been a goal of expanding Shady Oaks Park to include a soccer complex. The current leasehold includes undeveloped land that could be used for such purpose. Councilmember Forrest Williams and City staff has made a few presentations to the County and City Parks and Recreation Commissions over the past three years regarding this proposal. The County Parks Commission has expressed support for a complex to the extent that the neighborhood values are preserved and the riparian corridor is protected. At this juncture, it does not appear that the City has reached consensus with the neighborhood regarding the design and the project is at a standstill. Should the City resume discussions on the design, County Parks would advocate for a scaled back design that provides a greater buffer zone for the creek and neighborhood.

**City View:** The City is currently engaging in a Citywide Sports Field Study and an aquatics facility site selection study which will be completed in 2008. Following the completions of these studies, staff will evaluate whether there is adequate need and funding to proceed with a sports or aquatics facility at this location. Given the lack of available open space for these types of facilities, City staff is very interested in keeping the opportunity available for discussions around the future of this site.