



Memorandum

TO: City Council

FROM: Mayor Ron Gonzales
Councilmember Ken Yeager

SUBJECT: Mayor's Gang Prevention
Task Force Report

DATE: November 20, 2006

Approved: *Ron Gonzales* Date: *11/20/06*
Ken Yeager

RECOMMENDATION

We recommend that the City Council accept the following report outlining the accomplishments of the Mayor's Gang Prevention Task Force and progress toward the goals set in the 2005-2007 Strategic Work Plan.

BACKGROUND

History of the Mayor's Gang Prevention Task Force

We are proud of what we have been able to accomplish as a community over the past eight years to keep San Jose as the Safest Big City in America. We are particularly proud of the partnerships of the Mayor's Gang Prevention Task Force (MGPTF) that have contributed to this success. This initiative is what San José does best; bringing together community and professional leaders, groups, and resources to address community needs collaboratively in a solutions-oriented approach.

The Mayor's Gang Prevention Task Force was created in 1991 by Mayor Susan Hammer to address the issues of community safety and gang-involved youth through a network including law enforcement, parents, community service organizations, faith-based organizations, and schools. Together the Task Force has developed and coordinated programs to prevent, intervene, and suppress gang activity and crime in response to changing need and expected trends.

Mayor Ron Gonzales became chair of the MGPTF Policy Team in 1999 and continued the strong commitment from the Mayor's Office that has clearly distinguished San José's efforts to keep youth and neighborhoods safe. Over the past fifteen years the Mayor and City Council have consistently supported the MGPTF to ensure that its programs remain effective and accomplish community goals. In 2002 the MGPTF received national recognition with the "Frederick Milton Thrasher Award" from the National Gang Crime Research Center for its exemplary program for gang prevention and intervention through extensive community partnerships.

Revitalization and Refocus of the Mayor's Gang Prevention Task Force

In response to increases in the number and intensity of gang violence incidents in 2003, the MGPTF Policy Team and Technical team reviewed its priorities and resources to deal with changes in the gang climate. The Task Force developed a new strategic work plan to target at-risk youth and youth involved in gangs with clear goals and additional funding. In April 2005, the City Council approved the new work plan that focuses on collaborative crime prevention and providing positive alternatives for youth.

Over its fifteen-year history, San José has created a successful national model to keep young people on the right track and keep San José residents safe. The task force has been successful in building the capacity of community-based organizations through performance measures and evaluation techniques to better serve youth and families. An annual evaluation provides the City with performance data to better understand gaps in San Jose service delivery and guide grants and investments for citywide programs.

Mayor's Gang Prevention Task Force Policy Team and Technical Team Structure

The MGPTF Policy Team, chaired by the Mayor, meets every two months to determine policy goals and directions based on current gang trends. The Policy Team includes superintendents of San José school districts, law enforcement leaders, City staff, community-based organizations, business leaders, parents, and religious leaders.

The MGPTF Technical Team implements the Policy Team direction through a network of service providers and staff from Parks, Recreation and Neighborhood Services, Police Department, school districts, and organizations funded through Bringing Everyone's Strengths Together (BEST), the City's funding mechanism to support gang prevention, intervention, and suppression services. See Attachment B for a current list of members of both the Mayor's Gang Prevention Task Force Policy Team and Technical Team.

MGPTF ACCOMPLISHMENTS

The progress of the task force is measured in three ways:

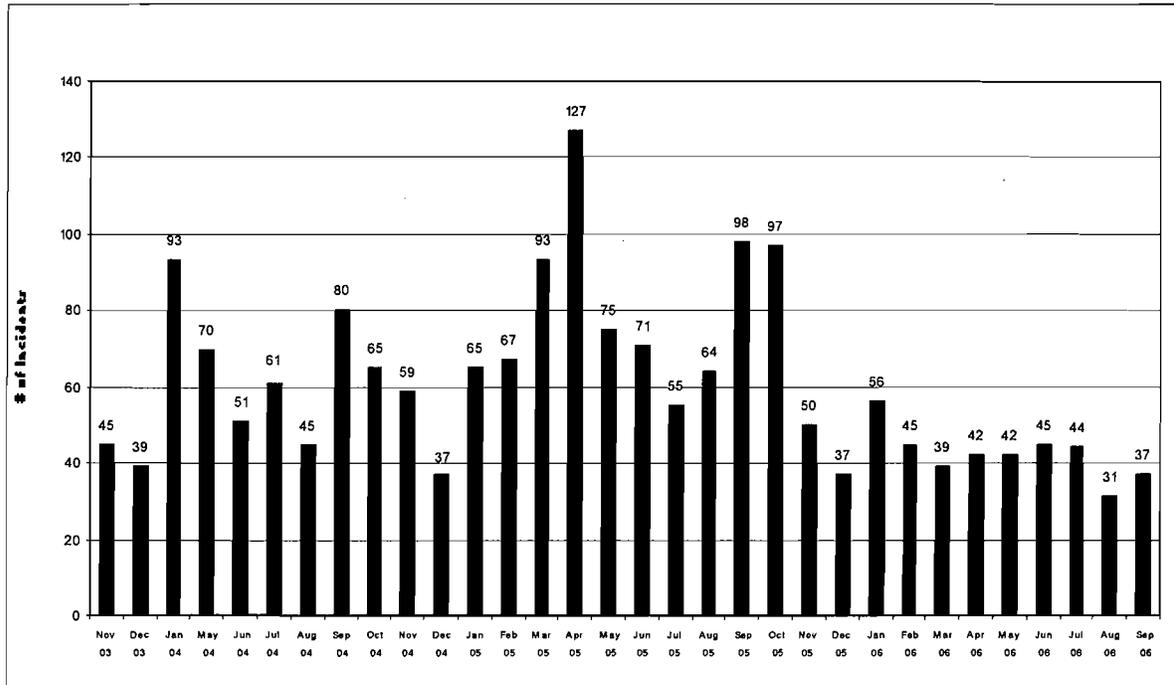
1. Where San José rates for gang violence and gang-related crime and how they compare to other California cities.
2. Evaluation of the effectiveness of responses to gang-related incidents, including services provided, team communication, and coordination among City staff, police, schools, and community-based organizations.
3. Evaluation of progress toward specific goals in the MGPTF strategic work plan.

Climate Report

Since 1991, the Mayor's Gang Prevention Task Force has been monitoring the city's gang climate and changing the way we provide services based on the shifting needs of the community we serve. The bar graph below highlights the amount of gang incidents occurring in our community since 2003. While even one incident involving San José youth is too many, through the efforts of the MGTPF San José has reduced gang incidents by 47% over the past year.

Gang Related Incidents: November 1, 2003 – September 30, 2006

Source: San José Police Department Crime Analysis Unit



- In the first nine months of 2006, the Technical Team took action on 76 problems presented in their divisional work groups. They addressed the problem in 51 cases and have 25 problems they are continuing to resolve.
- In 2006, over 473 incidents were defused through the coordination among schools, law enforcement and the MGPTF Technical Team. These minor issues had the potential to create major incidents at schools and in San José neighborhoods. By defusing the incidents, MGPTF Technical Team members were able to proactively focus on services needed rather than working reactively to stabilize situations.
- In 2001, the City developed the Safe School Campus Initiative to help support a consistent level of safety at all San José schools. The goal of the Safe School Campus Initiative is to train every public high school yearly and middle schools every other year.
- Since the beginning of the program, San José Police Department has trained all public high schools and middle schools, and Department personnel train private schools on request.
- Sixty percent of San José elementary schools are trained to respond to emergency situations.

The most severe incidents involve attempted murder or murder. The goal of the MGPTF is to resolve minor incidents before they escalate to more intense violence like homicides. The chart below provides a snapshot of homicides in San José compared to other cities in our region.

About one in four homicides in San José are gang-related, but total homicides are substantially lower than other cities in the region.

2006 Year-to-Date Homicide Comparison

<i>City</i>	<i>Population*</i>	<i>Total Homicides**</i>	<i>Homicide Rate per 100,000</i>	<i>Gang-related Homicides</i>
San José	953,679	19	2.0	5
Fresno	471,479	36	7.6	10
San Francisco	798,680	73	9.5	20
Oakland	411,755	122	29.6	25
Richmond	103,468	37	35.7	17

* 2006 population based on estimates by California Department of Finance.

** Based on crime data as of October 27, 2006.

MGPTF “Reclaiming Our Youth” Strategic Work Plan

The MGPTF Policy and Technical Teams updated a strategic work plan in 2005 that received unanimous approval from the City Council. Developed with extensive community collaboration, the work plan is the City’s road map to keep San José youth out of gangs, connected to their families, school, and community, and on the path toward a productive future. The work plan uses the latest research on successful approaches to healthy youth development to focus community resources strategically, while incorporating the successful approaches used by the MGPTF over the past fifteen years to connect our youth with a circle of support. The complete work plan is available online at www.sanjoseca.gov/prns/doc/MGPTF_rev%2005_06.pdf.

Strategic Goals and Accomplishments 2005-2007

Strategic Goal #1

Develop and implement an “asset-based” service delivery system aimed at connecting, coordinating, and leveraging intervention resources.

Accomplishments

- Continued coordinating services by police division throughout the entire City (Central, Foothill, Southern, Western).
- Continued to facilitate “action-oriented” monthly Technical Team meetings
- Developed and implemented monthly division-specific work plans
- Completed a “Hot Spot” exercise to identify areas of the City with high incidents of gang-related activity (March 2006)

- Provided 876,160 hours of services to high-risk youth in last two years and invested over \$18 million to address the needs of San José youth.
- The number of non-BEST-funded grantees who participate in the MGPTF has increased 162% from January 2005 to October 2006.
- School participation in the MGPTF has dramatically increased with school sites sending staff members and administrators to the MGPTF meeting to share information and climate updates.
- The relationship between the San José Police Department and MGPTF partners is positive, confirmed by Technical Team members indicating that the top accomplishment of the MGPTF is the mutual support for an excellent, well-trained and well-equipped police force to help keep our residents and neighborhoods safe.
- The partnerships gained through the MGPTF have extended the lines of communication so that responses to gang-related incidents in the community or at schools are fast, and often major incidents are avoided by defusing them early.

Strategic Goal #2

Create and implement a Crisis Response Protocol aimed at keeping schools, community centers, and neighborhoods safe.

Accomplishments

- Finalized and executed a contract with Mike Gibeau as school safety consultant.
- The school safety consultant led the Technical Team, community center staff, public safety leaders and community-based organizations through a community crisis response exercise at Camden Community Center in November 2006.
- Using the feedback gained during the crisis response exercise, an updated plan will be brought to the City Council by February 2007.

Strategic Goal #3

Develop and implement a comprehensive capacity-building strategy aimed at equipping Task Force members with skills and resources necessary to re-direct youth.

Accomplishments

- Generated and leveraged \$2.2 million in Grant Funding:
 - Alternative Education Collaborative with United Way (\$820,000)
 - 3-year capacity grant with Catholic Charities, CYO, CompassPoint, and United Way (\$750,000)
 - Congressional earmark through Senator Dianne Feinstein (\$400,000)
 - Office of Juvenile Justice and Delinquency Prevention (\$246,661)

- MGPTF service provider (Girls Scouts of Santa Clara County) provided training sessions on how best to work with girls who join gangs to build MGPTF capacity to address the needs of at-risk youth more broadly.
- MGPTF service provider (California Youth Outreach) presented two Level One (Introductory) and three Level Two (Advanced) gang trainings to educate MGPTF members on how to best work with at-risk youth and gang members.
- John Hubner, author of Last Chance in Texas – The Redemption of Criminal Youth, was featured speaker at San José B.E.S.T. training workshop.

Strategic Goal #4

Create an education and awareness campaign regarding the risk factors affecting youth and the resources available to them.

Accomplishments

- Parent gang awareness training sessions were completed at the Boys and Girls Club, Dorsa Elementary School, Overfelt High School, Pioneer High School, San José High School, Rosemary Elementary School, Alum Rock Youth Center, and Peter Burnett Middle School.
- Parks, Recreation and Neighborhood Services staff reported BEST funding highlights to the All Children Achieve Committee biannually to provide gang-climate information and updates of services provided.
- Updated an inventory of available resources by division and loaded the information on the San José PRNS website.
- Developing an annual report and listing of services for parents, educators and community leaders to highlight MGPTF programs.
- Launched the first ever Mayor's Parent Summit. The informational sessions included a gang awareness component.
- MGPTF workshop presentation at the Performance Institute Best Practices Conference in Arlington, Virginia in June of 2006.

Strategic Goal #5

Integrate the MGPTF intervention strategy with local, state, and national initiatives.

Accomplishments

- MGPTF members are participating in a pilot program launched by the National League of Cities Institute for Youth, Education and Families and the National Council on Crime and Delinquency. Ten California cities, including San Jose, are exchanging information and strategies to address gang violence to share nationally with local, state and federal agencies.

- Members of MGPTF and staff from Parks Recreation and Neighborhood Services, San José Police Department, Mayor's Office, and community leaders frequently provide presentations and information about San José programs to other communities. This past year, these cities included Fresno, Santa Rosa, San Diego, Los Angeles, Tracy, and Union City.
- The MGPTF has linked its services and strategy to the Alternative Schools Collaborative, Juvenile Detention Reform, Santa Clara County District Attorney's Office, Strong Neighborhoods Initiative, National League of Cities, and California Youth Authority and others to coordinate efforts, share resources and information, and work together to address the needs of youth.

CONCLUSION

The accomplishments highlighted above clearly demonstrate the success of the unique partnerships of the Mayor's Gang Prevention Task Force. The grassroots origins of the task force still inform today's programs, and many members from 1991 continue to participate on Policy and Technical Teams. Our community should be proud of what we have accomplished, working together to serve and protect our youth.

The future success of the task force starts with remembering the past when we saw gangs threatening to over San José streets, schools and neighborhoods. We have learned what works from our successes and failures, and we will know where we must go next by listening to our community, work in partnership, and remain committed to providing strong leadership and support from the City, the Mayor and City Council.

COORDINATION

This memorandum has been coordinated with the MGPTF, San José Police Department, Department of Parks, Recreation and Neighborhood Services, and City Attorney's Office.

Attachment A
Mayor's Gang Prevention Task Force
Policy Team

FIRST NAME	LAST NAME	POSITION	DEPARTMENT
Ron	Gonzales	Mayor <i>Chair of the MGPTF</i>	City of San José
Rob	Davis	Chief of Police <i>Alternate Chair of the MGPTF</i>	City of San José, Police Department
Carol	Blackerby	Assistant Superintendent of Student Services	East Side Union High School District
Manny	Barbara	Superintendent	Oak Grove High School District
Marc	Buller	District Attorney's Alternate	Santa Clara County District Attorney's Office
Rick	Callendar	President	NAACP
Xavier	Campos	COO	MACSA
Mike	Carr	Director of Student Services	San José Unified School District
Eve	Castellanos	Executive Analyst	City of San José, City Manager's Office
Patricia	Chiapellone	Executive Director	Alum Rock Counseling Center Inc.
John	Dahl	Probation Manager	Santa Clara County Probation Department
Raymond	Davilla	Judge	Santa Clara County Unified Family Court
Ruben	Dominguez	Parent/ Safety Representative	East Side Union High School District
Bob	Dunwoody	School District Alternate	Franklin McKinley School District
Rhonda	Farber	Superintendent	Campbell Union High School District

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**Mayor's Gang Prevention Task Force
Policy Team (Continued)**

Edward	Flores	Chief	SCC Department of Corrections
Jorge	Gonzales	Director	Santa Clara County Social Services Agency
Meghan	Horrigan	Deputy Director of Budget & Policy	City of San José, Mayor's Office
Don	Iglesias	Superintendent	San José Unified School District
George	Kennedy	District Attorney	Santa Clara County District Attorney's Office
Laura	Lam	Strong Neighborhood Manager	City Manager's Office
Zakiya	Khalfani	Supervising Parole Agent III	California Youth Authority
Paula	Mitchell	Alternative Schools Director	SCC Office of Education
Sheila	Mitchell	Chief Probation Officer	SCC Probation Department
Bob	Nunez	Superintendent	East Side Union High School District
Tony	Ortiz	President	California Youth Outreach
Matthew	Parrella	US Attorney	US Dept. of Justice
Terry	Peluso	Alternate for Superintendent Farber	Campbell Union High School District
Michael	Pritchard	Executive Director	Pathway Society, Inc.
John	Porter	Superintendent	Franklin McKinley School District
Tim	Quigley	Executive Director	Volunteer Center of Silicon Valley, Inc.
Angel	Rios	Deputy Director	Parks, Recreation and Neighborhood Services

**Mayor's Gang Prevention Task Force
Policy Team (Continued)**

George	Rios	Assistant City Attorney	City of San José Attorney's Office
Dave	Robinson	Executive Director	Correctional Institutions Chaplaincy
Norma	Martinez	Superintendent	Alum Rock Union Elementary School District
Kim	Shunk	Director	CMO-Emergency Services
Laurie	Smith	Sheriff	Santa Clara County Sheriff's Department
Patrick	Soricone	United Way Alternate	United Way Silicon Valley
Cora	Tomalinas	Parent and Community Leader	St. Maria Goretti - PACT
Mark	Walker	CEO	United Way Silicon Valley
Roger	Watkins	Unit Supervisor	California Parole Office
Lindley	Zink	Commander Alternate for County Sheriff	Santa Clara County Sheriff's Department
Darryl	Von Raesfeld	Acting Fire Chief	San Jose Fire Dept.
Tuck	Younis	Assistant Police Chief	City of San Jose Police Department

**Mayor's Gang Prevention Task Force
Technical Team-Western Division**

City Services	Youth Intervention/Awareness Services	
City of San Jose PRNS – Community Services Division	City of San Jose – PRNS STAND Program	California Youth Outreach (CYO)
City of San Jose - Moreland West (SSCI)	City of San Jose – (SNI) Strong Neighborhood Initiative - Santee Neighborhood Action Center	School Services
City of San Jose PRNS – Community Services Division	Aquarius Project	Social Advocates for Youth
San Jose Police School Liaison Unit	Friends Outside	DelMar High School
San Jose Police Department – (VCET) VIOLENT CRIME ENFORCEMENT TEAM	Catholic Charities	Other Services
Bureau of Field Operations (BFO)	(EHC) Emergency Housing Consortium Lifebuilders	FLY Program
San Jose Police Department – GANG INVESTIGATION UNIT (GIU)	Fresh Lifelines for Youth (FLY)	District Attorney's Office
Anti - Graffiti Abatement	Juvenile Probation	(CET) Center for Employment Training
CSJ – SJ BEST PRNS	Multiple Services Community Based Organizations	
Office of the Independent Police Auditor	Sacred Heart Community Services	
City of San Jose – PRNS – Youth Commission	Family & Children Services	
City of San Jose – (SNI) Strong Neighborhoods Initiative	Family Support Services	
City of San Jose – PRNS Camden Community Center	Wil Quintero	
City of San Jose – PRNS Solari Community Center	Parent Safety Council	
City of San Jose – PRNS Gardner Community Center	The Tenacious Group, Inc.	
City of San Jose – PRNS Council District 6	Victory Outreach	

**Mayor's Gang Prevention Task Force
Technical Team- Southern Division**

City Services	Youth Intervention/Gang Awareness	
City of San Jose PRNS – Community Services Division	Fresh Lifelines for Youth (FLY)	Andrew Hill High School
San Jose Police Department – (VCET) VIOLENT CRIME ENFORCEMENT TEAM	California Youth Outreach (CYO)	(PIQE) Parent Institute for Quality Education
San Jose Police Department – GANG INVESTIGATION UNIT (GIU)	Probation Department	Oak Grove High School
Gang Hotline	Oak Grove High School	Miscellaneous Services
Anti - Graffiti Abatement	Got Choices Program	Security @ Oakridge Mall
Bureau of Field Operations (BFO)	The Tenacious Group, Inc.	St. Maria Goretti Church
San Jose Police School Liaison Unit	EMQ-Addiction Prevention Services	Victory Outreach
Safe School Campus Initiative (SSCI)	Multiple Services	Westfield Oakridge Mall Management
City of San Jose PRNS - Solari Community Center	Ujima Agency	
City of San Jose – PRNS Camden Community Center	Family Support Services	
Office of the Independent Police Auditor	East Side Union School District Parent Group	
City of San Jose – SJ BEST PRNS	Next Door Solutions	
City of San Jose, Strong Neighborhoods Initiative (SNI) Edenvale / Great Oaks and Hoffman Via Monte SNI Areas	Victory Outreach	
City of San Jose - Moreland West (SSCI)	School Affiliations	
City of San Jose – PRNS – Youth Commission	East Side Union High School District Office	
City of San Jose, Seventrees Library	Santa Teresa High School	

**Mayor's Gang Prevention Task Force
Technical Team-Foothill Division**

City Services	Youth Intervention/Gang Awareness	
City of San Jose – PRNS Community Services	Rohi Alternative Outreach	Catholic Charities
San Jose Police Department – (VCET) VIOLENT CRIME ENFORCEMENT TEAM	Filipino Youth Coalition	San Jose Job Corps
San Jose Police Department – GANG INVESTIGATION UNIT (GIU)	Center for Training and Careers (CTC)	East Side Union High School District
Anti - Graffiti Abatement	Bill Wilson Center	Bill Wilson Center
Bureau of Field Operations (BFO)	Volunteer Center of Silicon Valley	Alum Rock Counseling Center
Office of the Independent Police Auditor	MACSA	Fresh Lifelines for Youth (FLY)
San Jose Police School Liaison Unit	Boys and Girls Club	Family Support Services
City of San Jose – PRNS – Youth Commission	Asian American Recovery Services	Next Door Solutions
City of San Jose – PRNS Clean Slate Tattoo Removal Program	Erik Hasenbein	Friends Outside
City of San Jose – PRNS Hank Lopez Community Center	Catalyst for Youth, Inc.	Friends Outside
City of San Jose – PRNS Berryessa Community Center	Fresh Lifelines for Youth (FLY)	North East Region Library, Independence High School, Alum Rock/White
City of San Jose – PRNS Evergreen Community Center	Multiple Services CBOs	Victory Outreach
City of San Jose – SVWIN	California Youth Outreach (CYO)	Pathway Society, Inc.
City of San Jose – SJ BEST PRNS	Cross Cultural Community Services	School Affiliations
City of San Jose – PRNS Alum Rock Youth Center	Center for Training and Careers (CTC)	ESUHSD – Parent Safety Council
City of San Jose – (SNI) Strong Neighborhood Initiative	EMQ	Vietnamese Voluntary Foundation (VIVO)
City of San Jose – Eastside SNI Weed and SeedO	California School-Age Consortium	

Mayor's Gang Prevention Task Force
Technical Team-Foothill Division (Continued)

School Affiliations (Continued)	Miscellaneous Services
Alum Rock Unified School District	Franklin McKinley Education Foundation
Foothill High School	MACSA
Silver Creek High School	Cross Cultural Community Services
Alum Rock School District	San Jose Job Corps Center
East Side Union High School District	Santa Clara County Probation Department
San Jose Conservation Corps Youth Corps Program	Parent Safety Council
Pathfinder Charter High School	Volunteer Center of Silicon Valley
Boys and Girls Club	Juvenile Probation
	Amer I Can Foundation

**Mayor's Gang Prevention Task Force
Technical Team-Central Division**

City Services	Multiple Services CBOs
City of San Jose – PRNS Northside Community Center	Catholic Charities (CCSJ)
San Jose Police Department – (VCET) VIOLENT CRIME ENFORCEMENT TEAM	California School-Age Consortium
San Jose Police Department – GANG INVESTIGATION UNIT (GIU)	Family Support Services
Anti - Graffiti Abatement	SCUSD – George Mayne Elementary
Bureau of Field Operations (BFO)	Gardner Family Care
Office of the Independent Police Auditor	Dual Diagnosis Services
San Jose Police School Liaison Unit	Parent Institute for Quality Education
City of San Jose – PRNS Mckinley Neighborhood Center – Room #3	Biblioteca Latino Amer.
City of San Jose – PRNS – Youth Commission	Friends Outside
City of San Jose – Housing	Parent Safety Council
City of San Jose – PRNS St. James Senior Center	Bill Wilson Center
City of San Jose – SNI Strong Neighborhoods Initiative	Miscellaneous Services
Youth Intervention/Gang Awareness	District Attorney Office
Girls Scouts of Santa Clara County	Deputy Probation Office – Juvenile Gang Unit
Fresh Lifelines for Youth (FLY)	Community Crime Prevention Association – San Jose Office
California Youth Outreach (CYO)	Community Crime Prevention Association – Oakland Field Office
Victory Outreach-Morgan Hill	Community Crime Prevention Association - Pat Dwyer
Victory Outreach-San José	