



Memorandum

TO: HONORABLE MAYOR
AND CITY COUNCIL

FROM: Kimberly Shunk

SUBJECT: SEE BELOW

DATE: June 14, 2006

Approved

Date

6/16/06

COUNCIL DISTRICT: Citywide
SNI AREA: N/A

SUBJECT: APPROVAL OF AMENDMENTS TO AGREEMENTS WITH SILICON VALLEY REGIONAL INTEROPERABILITY PROJECT (SVRIP) AND CITY OF MOUNTAIN VIEW

RECOMMENDATION

Adopt a resolution authorizing the City Manager to execute an:

1. Amendment to the Agreement with the Silicon Valley Regional Interoperability Project (SVRIP) regarding the allocation of Urban Areas Security Initiative (UASI) grant funds in the amount of \$2,671,700 for the following purposes:
 - A. Countywide communications exercises mandated by the United States Department of Homeland Security in the amount of \$171,700, and
 - B. Countywide Computer Aided Dispatch (CAD) project in the amount of \$2,500,000.
2. Amendment to the Agreement with the City of Mountain View for payment of the \$2,671,700 in UASI grant funding for the services performed on behalf of the SVRIP.

OUTCOME

1. As a result of amending the existing agreement, the SVRIP will receive \$171,700 from San José's 2004 UASI grant, which will enable the SVRIP to test local interoperable communications capabilities, with the goal of identifying gaps in capabilities and then taking corrective action. The federal Department of Homeland Security has mandated the conduct of a full-scale exercise before September 30, 2006. The City of San José will make payments to the City of Mountain View, which acts as the administrator for SVRIP.

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2. As a result of completing communications exercises, the region will be able to validate its Tactical Interoperable Communications Plan (TICP) before December 31, 2006, thereby retaining eligibility to receive future federal funds for interoperable communications.
3. As a result of amending the existing agreement, the SVRIP will receive \$2,500,000 from San José's 2004 and 2005 UASI grants, which will enable the SVRIP to complete an abbreviated proof of concept project to connect Computer Aided Dispatch (CAD) systems throughout Santa Clara County. The City of San José will make payments to the City of Mountain View, which acts as the administrator for SVRIP.
4. SVRIP will be required to abide by the terms and conditions of the Urban Areas Security Initiative grants. Any commercial contract into which SVRIP enters on behalf of the CAD project must include a performance bond.
5. This Council resolution will be used to apply for formal approval of these program changes from the Governor's Office of Homeland Security. Informal approval via phone conversation has been provided.

BACKGROUND

San José UASI grants

The federal Department of Homeland Security awarded Urban Areas Security Initiative (UASI) grants to the City of San José for Fiscal Years 2004 and 2005. The additional members of the San José UASI region include the fourteen other cities in Santa Clara County, as well as Monterey, San Benito, Santa Clara, and Santa Cruz Counties.

San José City Council has identified its Office of Emergency Services (OES) as the fiscal agent for UASI grants for Fiscal Years 2004 and 2005. The Fiscal Year 2004 UASI grant expires on November 30, 2006 and cannot be extended, according to the Governor's Office of Homeland Security. The Fiscal Year 2005 UASI grant expires on March 31, 2007; grant extensions are not announced until 90 days before expiration of term.

Silicon Valley Regional Interoperability Project (SVRIP)

The Santa Clara County/Cities Managers formed the Silicon Valley Regional Interoperability Project (SVRIP) in 1998 to enhance interagency coordination and communication between public safety agencies, and to exchange critical information and resources in real time during an emergency. The SVRIP operates under the general direction of the Santa Clara County/Cities Managers Association. An executive level steering committee acts as the governance body, providing oversight and management. The SVRIP uses the City of Mountain View as its administrator and all SVRIP work is performed under the supervision of the City of Mountain View.

On June 28, 2005, and again on March 14, 2006, the San José City Council approved appropriations from San José's 2004 UASI grants for interoperability initiatives managed by the SVRIP. During the March 14,

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2006 meeting, the San José City Council also ratified the Santa Clara County Data Communications Network Joint Funding Agreement. On April 25, 2006, San José City Council approved a status report following a presentation on SVRIP initiatives by the SVRIP Executive Committee's Vice-Chair.

This report requests a third allocation of funds by amending the existing Agreement with SVRIP in order to ensure that an appropriate spending mechanism is employed which honors the terms and conditions of the UASI grants.

Communications exercises

The SVRIP has been working with the Department of Homeland Security's Interoperable Communications Technical Assistance Program (ICTAP) to obtain engineering, exercise development, and other services in accordance with the federal government's requirements for interoperable communications. As part of its work, the SVRIP has submitted a complete Tactical Interoperable Communications Plan (TICP) mandated by Homeland Security Presidential Directive Number Eight (HSPD – 8). The exercises described in this report, which must be completed before September 30, 2006, will allow the SVRIP to validate its communications plan and make corrections before the final acceptance deadline of December 31, 2006. Acceptance of a final plan is required in order to retain eligibility for future federal funding for communications projects.

This report requests funding to support exercise planning, a tabletop exercise, a functional exercise, a field exercise, attendance by selected representatives at a national planning conference, and exercise observation to gain experience in this arena.

Interoperability projects

San José's UASI Working Group has set aside a combined total of \$5,000,000 in 2004 and 2005 UASI funds for interoperable communications projects.

In priority order, these projects are:

- (1) Emergency communications, or E-COMM
- (2) Tri-County Microwave
- (3) Computer Aided Dispatch
- (4) Records Management System

The region's highest priority project for emergency communications, referred to locally as E-COMM, was initiated under a Community Oriented Policing Services (COPS) grant administered by the US Department of Justice. The E-COMM project is the "information highway" for all projects being developed through the SVRIP. It is a large, robust pathway to exchange and share voice and data information. The E-COMM project must use funding from the COPS grant before it is eligible to spend UASI funds. However, both of San José's existing UASI grants will expire before the E-COMM project will be ready to spend money from these alternate funding sources. Therefore, the region has agreed to use UASI grants to fund the CAD project, which has a lower priority but which can spend the money by grant deadlines. In order to do so, the CAD project must be split between the 2004 and 2005 UASI grants, because it cannot be completed before the 2004 UASI grant expires in November 2006.

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The Tri-County Microwave project is described in a separate report that will be heard by San José City Council on June 27, 2006. The Tri-County Microwave is also split between the 2004 and 2005 UASI grants because it cannot be completed before the 2004 UASI grant expires in November 2006.

Currently, there is not enough money in either the 2004 or 2005 UASI grant to fund any portion of the Records Management System.

ANALYSIS

City staff, UASI representatives, and SVRIP executives have been working together since April 2006 to identify the highest priority needs for interoperable communications that could be accomplished during the grant performance periods.

Communications exercises

At their April 13, 2006 meeting, San José's UASI Working Group voted to allocate \$171,700 to fund communications exercises mandated by the federal Department of Homeland Security. San José's 2004 UASI grant will fund \$89,248 of the total and the 2005 UASI grant will fund the balance of \$82,452 needed to support this initiative.

Computer Aided Dispatch (CAD) project

The purpose of the Computer Aided Dispatch (CAD) project is to link the thirteen existing, and disparate, CAD systems used by public safety agencies throughout Santa Clara County. CAD-to-CAD connections will expedite emergency call processing, minimize operational impacts on individual agencies, and provide the highest levels of interoperability among the different jurisdictions.

This report requests funding in the amount of \$2,500,000 for a proof of concept CAD project. The original proof of concept project was estimated to cost \$3,000,000. However, San José's 2004 and 2005 UASI grants do not have enough money between them to fund the outstanding balance of \$500,000. Therefore, the proof of concept project will be somewhat abbreviated. Some features and functions will be reduced or removed from the original project.

The original CAD project was estimated to take six to nine months to complete. However the 2004 grant expires in November 2006 and the 2005 grant expires in March 2007. As a result, this project must follow an aggressive schedule to stay on track. SVRIP intends to contract with Northrop Grumman Corporation for the work.

The Computer Aided Dispatch project was originally included as part of the projected Fiscal Year 2006 UASI grant. On June 8, 2006, San José's UASI Working Group voted to use a combination of Fiscal Year 2004 and 2005 grants to fund the project because the project cannot be completed in its entirety before the Fiscal Year 2004 grant expires on November 30, 2006 and because there is not enough money left in the 2004 grant to fund the entire amount needed to complete the proof of concept.

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The existing agreement between City of San José and SVRIP requires SVRIP to abide by the terms and conditions of the Urban Areas Security Initiative grants. Further, any commercial contracts into which SVRIP enters on behalf of the CAD project must include a performance bond.

PUBLIC OUTEACH

The communications exercises have been discussed with Santa Clara County’s Office of Emergency Services, and executives from the Silicon Valley Regional Interoperability Project. San José’s UASI Working Group also voted on use of funds to support these exercises at their meeting on April 13, 2006.

The CAD proposal has been discussed with Santa Clara County’s Office of Emergency Services, County Police Chiefs, County Fire Chiefs, and executives from the Silicon Valley Regional Interoperability Project. San José’s UASI Working Group also voted on use of funds to support the CAD project at their meeting on June 8, 2006. San José’s OES has discussed this proposal with the Governor’s Office of Homeland Security as a way of preserving, rather than returning, grant funds.

COORDINATION

Within the City of San José, this proposal has been coordinated with the City Attorney’s Office, the City Manager’s Budget Office, the Planning Department, the Fire Department, the Police Department, and the Office of Emergency Services.

COST IMPLICATIONS

This proposal is an effort to avoid losing \$2,671,700 in federal grants, and therefore losing communications projects that benefit the entire region.

BUDGET REFERENCE*

Fund #	Appn. #	Appn. Name	RC #	Total Appn.	Proposed Operating Budget Page	Last Budget Action (Date, Ord. No.)
001	3306	2004 UASI Grant	Various	7,277,075	IX - 12	
001	3393	2005 UASI Grant	Various	2,235,000	IX - 12	
Total Current Funding Available				9,512,075		

*This contract will be funded by the 2006-2007 Operating Budget. This amount includes \$5,263,875 which was budgeted in 2005-2006, but was recommended for rebudget into 2006-2007 as part of the Recommended Amendments to the 2006-2007 Proposed Operating and Capital Budget Managers Budget

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Addendum (MBA #50), and additional funding of \$4,248,200 which the City is recognizing as part of MBA #50. The 2006-2007 Operating Budget and the implementing revenue resolutions and appropriation ordinances are expected to be approved by the City Council on June 27, 2006.

To summarize:

- (1) San José's 2004 UASI grant will fund \$89,248 of the total \$171,700 needed to conduct communications exercises.
- (2) San José's 2005 UASI grant will fund \$82,452 of the total \$171,700 needed to conduct communications exercise.
- (3) San José's 2004 UASI grant will fund \$1,000,000 of the total \$2,500,000 for the CAD project.
- (4) San José's 2005 UASI grant will fund \$1,500,000 of the total \$2,500,000 for the CAD project.

CEQA

Not a project.



KIMBERLY SHUNK
Director, Office of Emergency Services

For questions, please contact Kimberly Shunk at (408) 277-4595.